# Park Employees' Annuity and Benefit Fund of Chicago

Actuarial Valuation and Review as of December 31, 2023

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Segal



May 31, 2024

Board of Trustees Park Employees' Annuity and Benefit Fund of Chicago 3500 S. Morgan St. Suite 400 Chicago, Illinois 60609

#### **Dear Board Members:**

We are pleased to submit this Actuarial Valuation and Review as of December 31, 2023. It summarizes the actuarial data used in the valuation, analyzes the preceding year's experience, and establishes the net pension liability under Governmental Accounting Standards Board (GASB) Statement No. 67 and the funding requirements for the fiscal year ending December 31, 2024.

This report has been prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Park Employees' Annuity and Benefit Fund of Chicago (the Fund).

#### **Asset and Membership Data**

The census information and financial information on which our calculations were based was prepared by the Fund staff. That assistance is gratefully acknowledged. Segal does not audit the data provided. The accuracy and comprehensiveness of the data is the responsibility of those supplying the data. To the extent we can, however, Segal does review the data for reasonableness and consistency. Based on our review of the data, we have no reason to doubt the substantial accuracy of the information on which we have based this report and we have no reason to believe there are facts or circumstances that would affect the validity of these results.

#### **Plan Changes**

The plan provisions are unchanged since the last actuarial valuation.

#### **Actuarial Assumptions and Methods**

The actuarial assumptions and methods are set by the Board of Trustees, based upon recommendations made by the Fund's actuary. The assumptions and methods used for the December 31, 2023, actuarial valuation were based on an experience analysis covering the five-year period ending December 31, 2022, and were adopted by the Board, effective for the December 31, 2023, valuation. These actuarial assumptions and methods comply with the parameters set by the Actuarial Standards of Practice and the parameters for disclosure in GASB Statement No. 67. The investment return assumption is based on the Fund being invested according to the target asset allocation in the Investment Policy Statement. To the extent that the liquidation of assets to pay benefit payments and expenses requires a shift in investment allocation to more liquid, lower return asset classes, a lower discount rate may be required in the future.

#### **Funding Adequacy**

The current funding policy of the Fund, adopted by the Board, is to have contributions sufficient to amortize the unfunded actuarial accrued liability over the 30-year period ending December 31, 2042. However, the actual amount of employer contributions each year is set by statute. P.A. 102-0263 also included provisions that updated the method and amount of employer contributions. Under P.A. 102-0263, employer contributions are now the sum of employer normal cost plus a 35-year closed-period amortization of the unfunded actuarial accrued liability as of December 31, 2023.

This report includes the following schedules for the Actuarial and Financial sections of the Annual Comprehensive Financial Report, which were prepared by Segal:

- Actuarial
  - Active Member Valuation Data
  - Retirees and Beneficiaries Added to and Removed from Rolls
  - Solvency Test
  - Analysis of Financial Experience
- Financial
  - Schedule of Changes in Employer's Net Pension Liability
  - Schedule of Employer's Net Pension Liability
  - Schedule of Employer Contributions

#### **Limitation of Actuarial Measurements**

The measurements shown in this actuarial valuation may not be applicable for other purposes. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

#### Qualifications

The actuarial calculations were directed under my supervision. I am a member of the American Academy of Actuaries and I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of my knowledge, the information supplied in this actuarial valuation is complete and accurate. The assumptions used in this actuarial valuation were selected by the Board based upon my analysis and recommendations. In my opinion, the assumptions are reasonable and take into account the experience of the Fund and reasonable expectations. In addition, in my opinion, the combined effect of these assumptions is expected to have no significant bias.

Segal makes no representation or warranty as to the future status of the Fund and does not guarantee any particular result. This document does not constitute legal, tax, accounting or investment advice or create or imply a fiduciary relationship. The Board is encouraged to discuss any issues raised in this report with the Fund's legal, tax and other advisors before taking, or refraining from taking, any action.

We look forward to reviewing this report at your next meeting and to answering any questions.

Sincerely,

Segal

Matthew A. Strom, FSA, MAAA, EA Senior Vice President and Actuary

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#### **Purpose and basis**

This report has been prepared by Segal to present a valuation of the Park Employees' Annuity and Benefit Fund of Chicago (the Fund) as of December 31, 2023. The valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits and to provide information for required disclosures under Governmental Accounting Standards Board (GASB) Statement No. 67.

The contribution requirements presented in this report are based on:

- The benefit provisions of the Fund, as outlined in 40 ILCS 5/12, as administered by the Board;
- The characteristics of covered active members, inactive members, and retired members and beneficiaries as of December 31, 2023, provided by the Fund staff;
- The assets of the Fund as of December 31, 2023, provided by the Fund staff;
- Economic assumptions regarding future salary increases and investment earnings;
- Other actuarial assumptions regarding employee terminations, retirement, death, etc.

#### **Valuation highlights**

- 1. Segal strongly recommends an actuarial funding method that targets 100% funding of the actuarial accrued liability. Generally, this implies payments that are ultimately at least enough to cover normal cost, interest on the unfunded actuarial accrued liability and the principal balance. Under the employer contribution provisions contained in P.A. 102-0263, the Fund is now projected to remain solvent and reach a goal of 100% funding by 2057. A 40-year projection of the Fund's financial status is shown in Exhibit L.
- 2. Employer contributions to the Fund are mandated by statute and target 100% funding of the total actuarial accrued liability of the Fund over the 35-year period ending December 31, 2057. The Board's funding policy used to develop an actuarially determined contribution (ADC) is calculated on a level percentage of pay basis and is based on a closed 30-year period, which ends on December 31, 2042. For the fiscal year beginning December 31, 2023, the ADC based on the Board's funding policy is \$77,234,872. Based on the employer contributions set in statue, the employer has budgeted \$59,697,606, for the fiscal year beginning December 31, 2023. Compared to the ADC, the contribution deficiency is \$17,537,266.
- 3. We have calculated the statutorily-required employer contribution for the fiscal year beginning December 31, 2024, to be \$59,679,376.
- 4. For the year ended December 31, 2023, Segal has determined that the asset return on a fair value basis was 10.2%. After gradual recognition of investment gains and losses under the actuarial smoothing method, the actuarial rate of return was 6.8%. This represents an experience loss when compared to the assumed rate of 7.00% that was in effect for the year ending December 31, 2023. As of December 31, 2023, the actuarial value of assets (\$423.3 million) represents 105.9% of the fair value (\$399.6 million).
- 5. The portion of deferred investment gains and losses recognized in the calculation of the December 31, 2023, actuarial value of assets resulted in a loss of \$753,505. Additionally, the demographic and liability experience resulted in a \$5,430,379 net loss.
- 6. The total unrecognized investment loss as of December 31, 2023, is \$23,703,776. This investment loss will be recognized in the determination of the actuarial value of assets for funding purposes in the next several years, to the extent it is not offset by recognition of investment gains derived from future experience. This implies that earning the assumed rate of investment return of 7.00% per year (net of investment expenses) on a fair value basis will result in investment losses on the actuarial value of assets in the next several years. Therefore, if the actual fair value return is equal to the assumed 7.00% rate and all other actuarial assumptions are met, the contribution requirements may still trend upward over the next several years when including factors unrelated to investments.

- 7. As mentioned above, the current method used to determine the actuarial value of assets yields an amount that is 105.9% of the fair value of assets as of December 31, 2023. Guidelines in Actuarial Standard of Practice No. 44 (Selection and Use of Asset Valuation Methods for Pension Valuations) recommend that asset values fall within a reasonable range around the corresponding fair value. We believe the actuarial asset method currently complies with these guidelines.
- 8. This actuarial report as of December 31, 2023, is based on financial data as of that date. Changes in the value of assets subsequent to that date are not reflected. Decreases in asset values will increase the cost of the plan, while increases in asset values (in excess of expected) will decrease the cost of the plan.

#### **Changes from prior valuation**

- 9. The Board sets assumptions for the Fund based on periodic multi-year experience studies. The last study was completed for the 5-year period ended December 31, 2022. These changes are first being reflected in this December 31, 2023, valuation and decreased the actuarial accrued liability by -1.9% (\$25.2 million) and increased the normal cost by 1.8% (\$0.4 million).
- 10. The funded ratio (the ratio of the actuarial value of assets to actuarial accrued liability) is 33.3%, compared to the prior year funded ratio of 31.5%. This ratio is one measure of funded status, and its history is a measure of funding progress. Using the fair value of assets, the funded ratio is 31.5%, compared to 28.8% as of the prior valuation date. These measurements are not necessarily appropriate for assessing the sufficiency of the Fund assets to cover the estimated cost of settling the Fund's benefit obligation or the need for or the amount of future contributions.
- 11. The unfunded actuarial accrued liability is \$846,471,228, which is a decrease of \$22,990,538 since the prior valuation.

#### Risk

- 12. It is important to note that this actuarial valuation is based on plan assets as of December 31, 2023. The Fund's funded status does not reflect short-term fluctuations of the market, but rather is based on the fair values on the last day of the plan year. Moreover, this actuarial valuation does not include any possible short-term or long-term impacts on mortality of the covered population that may emerge after December 31, 2023, due to COVID-19. Segal is available to prepare projections of potential outcomes of market conditions and other demographic experience upon request.
- 13. Since the actuarial valuation results are dependent on a given set of assumptions, there is a risk that emerging results may differ significantly as actual experience proves to be different from the assumptions. We have not been engaged to perform a detailed analysis of the potential range of the impact of risk relative to the Fund's future financial condition but have included a brief

discussion of some risks that may affect the Plan in Section 2. A more detailed assessment would provide the Board with a better understanding of the inherent risks and could be important for the Fund.

#### **GASB**

- 14. When measuring pension liability for GASB purposes, the same actuarial cost method (Entry Age method) that is used for funding purposes is used to determine the Total Pension Liability. In large part due to the funding changes included in P.A. 102-0263, as of December 31, 2023, the GASB blended discount rate calculation results in the same discount rate (7.00%) as used for plan funding purposes. This means that the Total Pension Liability (TPL) measure for financial reporting shown in this report will not differ from the actuarial accrued liability (AAL) measure for funding. We note that the same is true for the normal cost component of the annual plan cost for funding and financial reporting.
- 15. This report constitutes an actuarial valuation for the purpose of determining the ADC under the Fund's funding policy. The information contained in Section 5 provides the accounting information for Governmental Accounting Standards Board (GASB) Statement No. 67, for inclusion in the Plan's and employer's financial statements as of December 31, 2023. The pension expense under GASB Statement No. 68, for inclusion in the Plan's and employer's financial statements as of December 31, 2023, will be provided separately.
- 16. The Net Pension Liability (NPL) is equal to the difference between the TPL and the Plan's fiduciary net position. The Fund's fiduciary net position is equal to the fair value of assets. The NPL as of December 31, 2023, is \$870,175,004, compared to the NPL as of December 31, 2022, of \$903,171,435; both measures were based on a discount rate of 7.00%.

### **Summary of key valuation results**

| Valuation Result  | Current           | Prior             |
|---|-------------------|-------------------|
| Contributions for fiscal year beginning                 | December 31, 2023 | December 31, 2022 |
| Expected employer contributions provided by the Fund    | \$59,697,606      | \$56,874,515      |
| Actuarially determined contributions                    | 77,234,872        | 77,592,063        |
| Expected employer contributions for the upcoming year   | 59,679,376        | 59,609,491        |
| Actual employer contributions                           | _                 | 70,405,922        |
| Actuarial accrued liability for fiscal year beginning   |                   |                   |
| Retired members and beneficiaries                       | \$837,252,527     | \$853,075,017     |
| Inactive members  | 39,479,897        | 28,669,114        |
| Active members  | 393,065,976       | 387,272,752       |
| • Total   | 1,269,798,400     | 1,269,016,883     |
| Total normal cost, including administrative expenses    | 22,881,372        | 20,520,857        |
| Employer normal cost, including administrative expenses | 8,076,288         | 7,405,215         |
| Assets for plan year beginning                          |                   |                   |
| Fair value of assets (FVA)                              | \$399,623,396     | \$365,845,448     |
| Actuarial value of assets (AVA)                         | 423,327,172       | 399,555,117       |
| AVA as a percentage of FVA                              | 105.93%           | 109.21%           |
| Funded status for plan year beginning                   |                   |                   |
| Unfunded actuarial accrued liability on FVA basis       | \$870,175,004     | \$903,171,435     |
| Funded percentage on FVA basis                          | 31.47%            | 28.83%            |
| Unfunded actuarial accrued liability on AVA basis       | \$846,471,228     | \$869,461,766     |
| Funded percentage on AVA basis                          | 33.34%            | 31.49%            |

| Valuation Result   | Current         | Prior           |
|--|-----------------|-----------------|
| Key assumptions  |                 |                 |
| Long-term expected rate of return                                      | 7.00%           | 7.00%           |
| Inflation rate   | 2.50%           | 2.50%           |
| GASB information   |                 |                 |
| Discount rate  | 7.00%           | 7.00%           |
| Municipal bond index   | 3.26%           | 3.72%           |
| Single equivalent discount rate  | 7.00%           | 7.00%           |
| Total Pension Liability  | \$1,269,798,400 | \$1,269,016,883 |
| Plan Fiduciary Net Position  | 399,623,396     | 365,845,448     |
| Net Pension Liability  | 870,175,004     | 903,171,435     |
| Plan Fiduciary Net Position as a percentage of Total Pension Liability | 31.47%          | 28.83%          |
| Demographic data for plan year beginning                               |                 |                 |
| Number of retired members and beneficiaries                            | 2,730           | 2,745           |
| Number of inactive vested members                                      | 187             | 173             |
| Number of inactive members due a refund of employee contributions      | 5,237           | 5,092           |
| Number of active members   | 3,027           | 2,818           |
| Total salary supplied by the Fund                                      | \$147,475,826   | \$134,679,715   |
| Average salary   | 48,720          | 47,793          |

#### Important information about actuarial valuations

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare a valuation, Segal relies on a number of input items. These include:

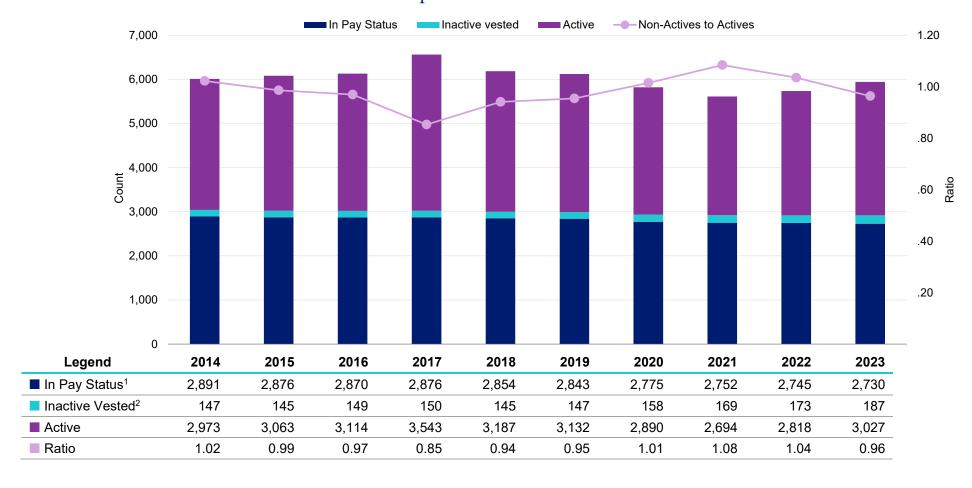
| Input Item            | Description   |
|-----------------------|---|
| Plan provisions       | Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. Even where they appear precise, outside factors may change how they operate. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan summary included in our report to confirm that Segal has correctly interpreted the plan of benefits.  |
| Member information    | An actuarial valuation for a plan is based on data provided to the actuary by the Fund staff. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.  |
| Financial information | Part of the cost of a plan will be paid from existing assets — the balance will need to come from future contributions and investment income. The valuation is based on the asset values as of the valuation date, typically reported by the Fund staff. A snapshot as of a single date may not be an appropriate value for determining a single year's contribution requirement, especially in volatile markets. The Fund staff uses an "actuarial value of assets" that differs from fair value to gradually reflect year-to-year changes in the fair value of assets in determining the contribution requirements.   |
| Actuarial assumptions | In preparing an actuarial valuation, Segal starts by developing a forecast of the benefits to be paid to existing plan members for the rest of their lives and the lives of their beneficiaries. This requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of members in each year, as well as forecasts of the plan's benefits for each of those events. In addition, the benefits forecasted for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The forecasted benefits are then discounted to a present value, typically based on an estimate of the rate of return that will be achieved on the plan's assets. All of these factors are uncertain and unknowable. Thus, there will be a range of reasonable assumptions, and the results may vary materially based on which assumptions are selected within that range. That is, there is no right answer (except with hindsight). It is important for any user of an actuarial valuation to understand and accept this constraint. The actuarial model may use approximations and estimates that will have an immaterial impact on our results. In addition, the actuarial assumptions may change over time, and while this can have a significant impact on the reported results, it does not mean that the previous assumptions or results were unreasonable or wrong. |

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

- The actuarial valuation is prepared at the request of the Board. Segal is not responsible for the use or misuse of its report, particularly by any other party.
- An actuarial valuation is a measurement at a specific date it is not a prediction of a plan's future financial condition. Accordingly, Segal did not perform an analysis of the potential range of financial measurements, except where otherwise noted.
- If the Board is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.
- Segal does not provide investment, legal, accounting, or tax advice and is not acting as a fiduciary to the Fund. The valuation is based on Segal's understanding of applicable guidance in these areas and of the Fund's provisions, but they may be subject to alternative interpretations. The Board should look to their other advisors for expertise in these areas.
- While Segal maintains extensive quality assurance procedures, an actuarial valuation involves complex computer models and numerous inputs. In the event that an inaccuracy is discovered after presentation of Segal's valuation, Segal may revise that valuation or make an appropriate adjustment in the next valuation.
- Segal's report shall be deemed to be final and accepted by the Board upon delivery and review. Trustees should notify Segal immediately of any questions or concerns about the final content.

#### **Membership information**





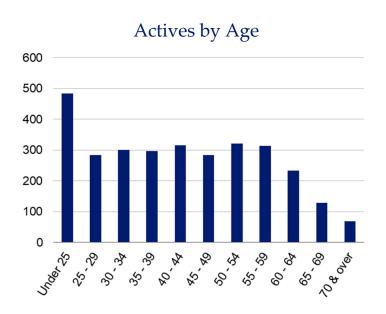
<sup>&</sup>lt;sup>1</sup> Excludes QILDROs.

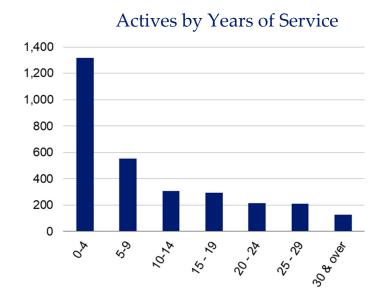
<sup>&</sup>lt;sup>2</sup> Excludes terminated members due a refund of employee contributions.

#### **Active members**

| As of December 31,       | 2023     | 2022     | Change |
|--------------------------|----------|----------|--------|
| Active members           | 3,027    | 2,818    | 7.4%   |
| Average age              | 42.7     | 43.2     | -0.5   |
| Average years of service | 9.8      | 10.8     | -1.0   |
| Average salary           | \$48,720 | \$47,793 | 1.9%   |

Distribution of Active Members as of December 31, 2023





#### **Inactive members**

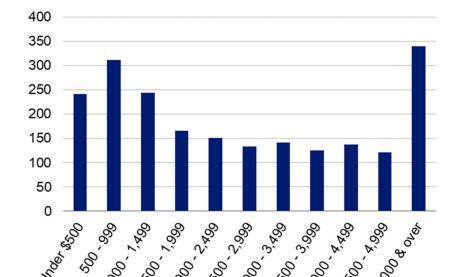
• In this year's valuation, there were 187 inactive members with a vested right to a deferred or immediate vested benefit, compared to 173 in the prior valuation. In addition, there were 5,237 inactive members entitled to a return of their employee contributions, compared to 5,092 in the prior valuation.

#### Retired members and beneficiaries

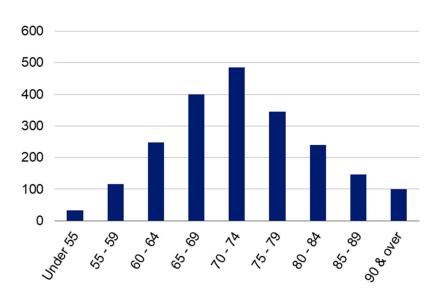
| As of December 31,           | 2023        | 2022        | Change |
|------------------------------|-------------|-------------|--------|
| Retired members <sup>1</sup> | 2,113       | 2,106       | 0.3%   |
| Average age                  | 72.8        | 72.7        | 0.1    |
| Average monthly amount       | \$2,756     | \$2,704     | 1.9%   |
| Beneficiaries <sup>2</sup>   | 617         | 639         | -3.4%  |
| Total monthly amount         | \$6,836,919 | \$6,707,750 | 1.9%   |

Distribution of Retired Members as of December 31, 2023

By Monthly Amount



By Age



<sup>&</sup>lt;sup>1</sup> Excludes QILDROs

<sup>&</sup>lt;sup>2</sup> Includes 8 and 3 dependent children in 2022 and 2023, respectively.

#### **Financial information**

It is desirable to have level and predictable plan costs from one year to the next. For this reason, the Board has approved an asset valuation method that gradually adjusts to fair value. Under this valuation method, the full value of market fluctuations is not recognized in a single year and, as a result, the asset value and the plan costs are more stable. The amount of the adjustment to recognize fair value is treated as income, which may be positive or negative. Realized and unrealized gains and losses are treated equally and, therefore, the sale of assets has no immediate effect on the actuarial value.

#### Determination of Actuarial Value of Assets for Year Ended December 31

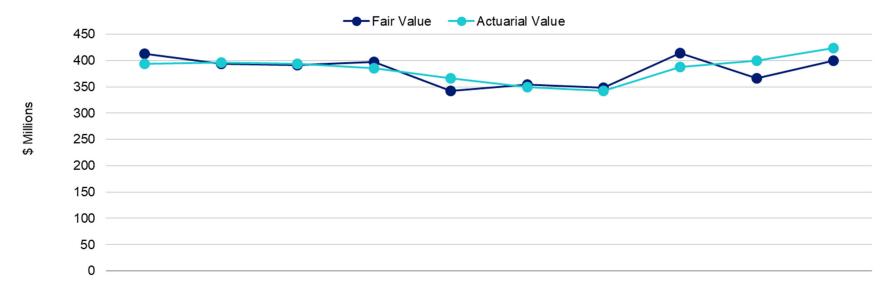
| Step  |                     |                       | 2023              |                       | 2022              |
|---|---------------------|-----------------------|-------------------|-----------------------|-------------------|
| Actuarial value of assets as of prior valuation date                  |                     |                       | \$399,555,117     |                       | \$388,163,499     |
| 2. Employer and employee contributions and other income               |                     |                       | 84,206,745        |                       | 79,798,831        |
| 3. Benefits and expenses  |                     |                       | 87,533,603        |                       | 84,842,140        |
| Expected investment income  |                     |                       | 27,852,418        |                       | 27,959,034        |
| 5. Total investment income, including income for securities lending   |                     |                       | 37,104,806        |                       | -43,769,893       |
| 6. Investment gain/(loss): (5) - (4)                                  |                     |                       | 9,252,388         |                       | -71,728,927       |
| 7. Expected actuarial value of assets: (1) + (2) - (3) + (4)          |                     |                       | 424,080,677       |                       | 411,079,224       |
| 8. Calculation of recognized return                                   | Original<br>Amount¹ | Percent<br>Recognized | Amount recognized | Percent<br>Recognized | Amount recognized |
| a. Year ended December 31, 2023                                       | \$9,252,388         | 20%                   | \$1,850,478       |                       |                   |
| b. Year ended December 31, 2022                                       | -71,728,927         | 20%                   | -14,345,785       | 20%                   | -\$14,345,785     |
| c. Year ended December 31, 2021                                       | 27,823,201          | 20%                   | 5,564,640         | 20%                   | 5,564,640         |
| d. Year ended December 31, 2020                                       | 4,006,341           | 20%                   | 801,268           | 20%                   | 801,268           |
| e. Year ended December 31, 2019                                       | 26,879,470          | 20%                   | 5,375,894         | 20%                   | 5,375,894         |
| f. Year ended December 31, 2018                                       | -44,600,621         | 0%                    | 0                 | 20%                   | -8,920,124        |
| g. Total recognized return  |                     |                       | -753,505          |                       | -11,524,107       |
| 9. Actuarial value of assets as of current valuation date: (7) + (8g) |                     |                       | \$423,327,172     |                       | \$399,555,117     |
| 10. Actuarial value as a percentage of fair value:                    |                     |                       | 105.93%           |                       | 109.21%           |



<sup>\*</sup> Total return minus expected return on actuarial value

### **Asset history for years ended December 31**

#### Actuarial Value of Assets vs Fair Value of Assets



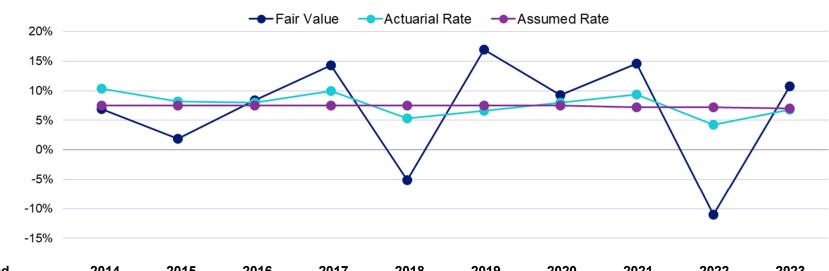
| Legend                    | 2014     | 2015     | 2016     | 2017     | 2018     | 2019     | 2020     | 2021     | 2022     | 2023     |
|---------------------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| Actuarial value*          | \$393.76 | \$395.65 | \$393.60 | \$385.42 | \$366.81 | \$349.96 | \$342.13 | \$388.16 | \$399.56 | \$423.33 |
| ■ Fair value <sup>*</sup> | 413.42   | 393.16   | 391.70   | 397.65   | 342.26   | 354.56   | 348.29   | 414.66   | 365.85   | 399.62   |
| Ratio                     | 0.95     | 1.01     | 1.00     | 0.97     | 1.07     | 0.99     | 0.98     | 0.94     | 1.09     | 1.06     |



<sup>\*</sup> In \$ millions

#### **Historical investment returns**

#### Fair Value and Actuarial Rates of Return for Years Ended December 31



| Legend                         | 2014  | 2015  | 2016  | 2017  | 2018  | 2019  | 2020  | 2021  | 2022   | 2023  |
|--------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|--------|-------|
| ■ Fair value rate <sup>1</sup> | 6.9%  | 1.9%  | 8.4%  | 14.2% | -5.1% | 17.0% | 9.3%  | 14.6% | -11.0% | 10.8% |
| Actuarial rate <sup>2</sup>    | 10.4% | 8.2%  | 8.0%  | 10.0% | 5.4%  | 6.6%  | 8.0%  | 9.4%  | 4.3%   | 6.8%  |
| Assumed rate                   | 7.50% | 7.50% | 7.50% | 7.50% | 7.50% | 7.50% | 7.50% | 7.25% | 7.25%  | 7.00% |

| Average Rates of Return               | Actuarial Value | Fair Value |
|---------------------------------------|-----------------|------------|
| Most recent five-year average return: | 7.6%            | 7.0%       |
| Most recent ten-year average return:  | 6.4%            | 7.7%       |



<sup>&</sup>lt;sup>1</sup> As determined by Investment Consultant

<sup>&</sup>lt;sup>2</sup> As determined by Segal

#### **Actuarial experience**

Assumptions should consider experience and should be based on reasonable expectations for the future.

Each year actual experience is compared to that projected by the assumptions. Differences are reflected in the actuarial valuation.

Assumptions are not changed if experience is believed to be a short-term development that will not continue over the long term. On the other hand, if experience is expected to continue, assumptions are changed.

#### Actuarial Experience for Year Ended December 31, 2023

| Assumption                            | Amount       |
|---------------------------------------|--------------|
| 1. Loss from investments <sup>1</sup> | -\$753,505   |
| 2. Loss from administrative expenses  | -129,157     |
| 3. Loss from other experience         | -5,430,379   |
| 4. Net experience Loss: 1 + 2 + 3     | -\$6,313,041 |

<sup>1</sup> Details on next page

#### **Investment experience**

Actuarial planning is long term. The obligations of a pension plan are expected to continue for the lifetime of all its members.

The assumed long-term rate of return of 7.00% considers past experience, the asset allocation policy of the Board and future expectations.

#### Investment Experience Year Ended December 31, 2023

| Investment                         | Actuarial Value     |
|------------------------------------|---------------------|
| Net investment income              | \$27,098,913        |
| 2. Average value of assets         | 397,891,688         |
| 3. Rate of return: 1 ÷ 2           | 6.81%               |
| 4. Assumed rate of return          | 7.00%               |
| 5. Expected investment income: 2 x | <b>4</b> 27,852,418 |
| 6. Investment loss: 1 - 5          | -\$753,505          |

#### **Administrative expenses**

Administrative expenses for the year ended December 31, 2023, totaled \$2,202,778, as compared to the assumption of \$2,009,201. This resulted in an experience loss of \$129,157 for the year, including an adjustment for interest.

#### Other experience

There are other differences between the expected and the actual experience that appear when the new valuation is compared with the projections from the previous valuation. These include:

- Mortality experience (more or fewer than expected deaths)
- The extent of turnover among members
- Retirement experience (earlier or later than projected)
- The number of disability retirements (more or fewer than projected)
- Salary increases (greater or smaller than projected)

The net loss from this other experience for the year ended December 31, 2023 amounted to \$5,430,379, which is 0.4% of the actuarial accrued liability.

#### Liability Changes Due to Demographic Experience for Year Ended December 31,

| Liability Change  | 2023         | 2022         | 2021         | 2020         | 2019         |
|---|--------------|--------------|--------------|--------------|--------------|
| Turnover  | -\$2,330,302 | -\$2,452,944 | -\$1,850,118 | -\$2,245,258 | -\$3,357,600 |
| Experience among retired members and beneficiaries related to mortality | 4,907,732    | 4,668,049    | 4,262,544    | 6,113,208    | 4,163,599    |
| Active Retirement   | -1,796,911   | -4,562,715   | -4,588,264   | -1,209,835   | -2,030,016   |
| Salary/service increase for continuing actives                          | -5,056,625   | -794,581     | 3,089,510    | 879,676      | -5,919,254   |
| Other   | -1,154,273   | 1,975,840    | -1,257,256   | -1,615,105   | -1,964,590   |
| Net gain/(loss)   | -\$5,430,379 | -\$1,166,351 | \$1,922,686  | -\$343,584   | -\$9,107,861 |

#### **Actuarial assumptions**

- The assumption changes reflected in this report are:
  - The mortality assumption was updated to the following tables with mortality improvements projected generationally using scale MP-2021:
    - > 100% of the PubG-2010 Below Median Healthy Annuitant Amount-Weighted table for healthy retiree post-retirement mortality
    - > 110% of the PubG-2010-Below Median Contingent Survivor Amount-Weighted table for healthy beneficiary postretirement mortality
    - > 100% of the PubG-2010 Below Median Employee Amount-Weighted table for pre-retirement mortality
  - The merit and seniority (and productivity) portion of the individual salary increases assumption for 25 or more years from hire were decreased.
  - The active retirement rates assumption was revised at various ages for Tier 1 members.
  - The inactive vested retirement assumption was updated to varying age-based and unisex rates once eligible (previously 100% of inactive vested members were assumed to retire when first eligible).
  - The termination rates were revised to use a select and ultimate table with a 5-year select period based on service and age, and revised unisex rates thereafter (previously a select and ultimate table with an 8-year select period was used).
  - The percent married assumption was changed to 67% of males and 50% of females are married (previously 75% of all members).
  - The age of spouse assumption was changed to male spouses being three years older than female spouses (previously male spouses being two years older than female spouses).
  - The valuation of inactive vested members was updated to 3.0 times the existing account balance if in Tier 1 and 2.5 times the existing account balance for all members).
  - The valuation of disability benefits in normal cost is 0.2% of Projected Payroll (previously annualizing the actual monthly disability payment amounts for the month prior to the valuation date).
- These changes decreased the actuarial accrued liability by -1.9% and increased the normal cost by 1.8%.
- The Board sets assumptions for the Fund based on periodic multi-year experience studies. The last study was completed for the 5-year period ended December 31, 2022.

#### **Plan provisions**

• There were no changes in plan provisions since the prior valuation.



### **Unfunded actuarial accrued liability**

# Development of Unfunded Actuarial Accrued Liability for Year Ended December 31, 2023

|    | Unfunded Actuarial Accrued Liability                                   | Change      | Amount        |
|----|--|-------------|---------------|
| 1. | Unfunded/(overfunded) actuarial accrued liability at beginning of year |             | \$869,461,766 |
| 2. | Normal cost at beginning of year                                       |             | 20,520,857    |
| 3. | Total contributions  |             | -84,206,520   |
| 4. | Interest on 1, 2 & 3   |             | 59,630,159    |
| 5. | Expected unfunded actuarial accrued liability                          |             | \$865,406,262 |
| 6. | Changes due to:  |             |               |
|    | a. Net experience (gain)/loss  | \$6,313,041 |               |
|    | b. Assumptions   | -25,248,075 |               |
|    | c. Plan provisions   | 0           |               |
|    | Total changes  |             | -\$18,935,034 |
| 7. | Unfunded actuarial accrued liability at end of year                    |             | \$846,471,228 |

#### **Actuarially determined contribution**

The actuarially determined contribution is equal to the employer normal cost payment and a payment on the unfunded actuarial accrued liability. This amount is used as the basis by which to compare the statutorily-required contribution against for a sense of adequacy. As of December 31, 2023, the actuarially determined contribution is \$77,234,872, or 49.64% of projected payroll.

The Board sets the funding policy used to calculate the actuarially determined contribution based on a closed amortization period of 30 years, which ends on December 31, 2042. As of December 31, 2023, there are 19 years remaining on this schedule.

#### **Actuarially Determined Contribution**

|  |                              | 2024 Percent of Projected |                 | 2023 Percent of Projected |
|--|------------------------------|---------------------------|-----------------|---------------------------|
| Contribution   | 2024 Amount                  | Payroll                   | 2023 Amount     | Payroll                   |
| Total normal cost  | \$20,670,693                 | 13.28%                    | \$18,511,656    | 13.17%                    |
| 2. Administrative expenses   | 2,210,679                    | 1.42%                     | 2,009,201       | 1.43%                     |
| 3. Expected employee contributions                                   | -14,805,084                  | -9.52%                    | -13,115,642     | -9.33%                    |
| 4. Employer normal cost: (1) + (2) + (3)                             | \$8,076,288                  | 5.19%                     | \$7,405,215     | 5.27%                     |
| 5. Employer normal cost, adjusted for timing <sup>1</sup>            | \$8,352,596                  | 5.37%                     | \$7,658,563     | 5.45%                     |
| 6. Actuarial accrued liability                                       | \$1,269,798,400              |                           | \$1,269,016,883 |                           |
| 7. Actuarial value of assets   | 423,327,172                  |                           | 399,555,117     |                           |
| 8. Unfunded actuarial accrued liability: (6) - (7)                   | \$846,471,228                |                           | \$869,461,766   |                           |
| 9. Payment on unfunded actuarial accrued liability, adjusted for tir | ning <sup>*</sup> 68,882,276 | 44.27%                    | 69,933,500      | 49.74%                    |
| 10. Actuarially determined contribution: (5) + (9)                   | \$77,234,872                 | 49.64%                    | \$77,592,063    | 55.19%                    |
| 11. Projected payroll  | \$155,596,223                |                           | \$140,585,920   |                           |



<sup>\*</sup> Recommended contributions are assumed to be paid at the middle of every month.

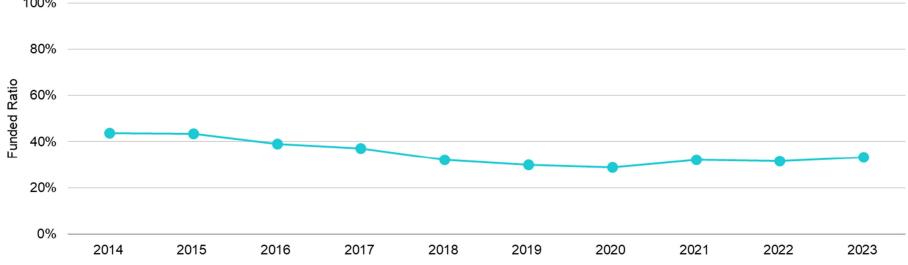
### Reconciliation of actuarially determined contribution

# Reconciliation of Actuarially Determined Contribution from December 31, 2022 to December 31, 2023

|    | Step   | Amount       |
|----|--|--------------|
| 1. | Actuarially determined contribution as of December 31, 2022                  | \$77,592,063 |
| 2. | Effect of plan amendment(s)  | 0            |
| 3. | Effect of expected change in amortization payment due to payroll growth      | 1,748,338    |
| 4. | Effect of change in administrative expense assumption                        | 208,371      |
| 5. | Effect of change in other actuarial assumptions                              | -1,587,566   |
| 6. | Effect of contributions (more)/less than actuarially determined contribution | 579,635      |
| 7. | Effect of investment (gain)/loss   | 58,738       |
| 8. | Effect of other gains and losses on accrued liability                        | 433,385      |
| 9. | Net effect of other changes  | -1,798,092   |
| 10 | . Total change   | -\$357,191   |
| 11 | Actuarially determined contribution as of December 31, 2023                  | \$77,234,872 |

#### Schedule of funding progress through December 31, 2023

| Actuarial<br>Valuation Date<br>(December 31) | Actuarial Value<br>of Assets<br>(a) | Actuarial Accrued<br>Liability<br>(AAL)<br>(b) | Unfunded/<br>(Overfunded)<br>AAL (UAAL)<br>(b) – (a) | Funded<br>Ratio<br>(a) / (b) | Covered Payroll<br>(c) | UAAL as a<br>Percentage of<br>Covered Payroll<br>[(b) – (a)] / (c) |
|--|-------------------------------------|--|--|------------------------------|------------------------|--|
| 2014   | \$393,762,692                       | \$900,840,617                                  | \$507,077,925  | 43.71%                       | \$118,987,507          | 426.16%  |
| 2015   | 395,652,106                         | 910,260,360                                    | 514,608,254  | 43.47%                       | 122,382,584            | 420.49%  |
| 2016   | 393,604,997                         | 1,005,493,093                                  | 611,888,096  | 39.15%                       | 121,126,918            | 505.16%  |
| 2017   | 385,419,506                         | 1,039,279,444                                  | 653,859,938  | 37.09%                       | 135,315,008            | 483.21%  |
| 2018   | 366,806,612                         | 1,142,297,965                                  | 775,491,353  | 32.11%                       | 133,112,100            | 582.59%  |
| 2019   | 349,960,428                         | 1,170,602,980                                  | 820,642,552  | 29.90%                       | 139,204,051            | 589.52%  |
| 2020   | 342,131,743                         | 1,190,365,644                                  | 848,233,901  | 28.74%                       | 138,942,498            | 610.50%  |
| 2021   | 388,163,499                         | 1,211,991,973                                  | 823,828,474  | 32.03%                       | 134,515,373            | 612.44%  |
| 2022   | 399,555,117                         | 1,269,016,883                                  | 869,461,766  | 31.49%                       | 136,917,648            | 635.03%  |
| 2023   | 423,327,172                         | 1,269,798,400                                  | 846,471,228  | 33.34%                       | 144,629,413            | 585.27%  |
| 100%   |                                     |  |  |                              |                        |  |



### **History of employer contributions**

History of Employer Contributions

Actuarially Determined Employer Contribution (ADC) versus Actual Employer Contribution (AEC)

| Year Ended<br>December 31 | ADC<br>Amount | AEC<br>Amount | Percent<br>Contributed |
|---------------------------|---------------|---------------|------------------------|
| 2014                      | \$35,307,186  | \$11,225,438  | 31.8%                  |
| 2015                      | 36,273,994    | 30,588,976    | 84.3%                  |
| 2016                      | 37,130,268    | 30,890,241    | 83.2%                  |
| 2017                      | 45,253,238    | 20,920,614    | 46.2%                  |
| 2018                      | 50,929,734    | 27,638,402    | 54.3%                  |
| 2019                      | 61,887,790    | 27,682,089    | 44.7%                  |
| 2020                      | 67,297,212    | 33,939,927    | 50.4%                  |
| 2021                      | 70,492,027    | 83,349,261    | 118.2%                 |
| 2022                      | 71,021,948    | 67,128,978    | 94.5%                  |
| 2023                      | 77,592,063    | 70,405,922    | 90.7%                  |
| 2024                      | 77,234,872    |               | _                      |

#### **Low-Default-Risk Obligation Measure (LDROM)**

In December 2021, the Actuarial Standards Board issued a revision of Actuarial Standard of Practice No. 4 (ASOP 4) "Measuring Pension Obligations and Determining Pension Plan Costs or Contributions". One of the revisions to ASOP 4 requires the disclosure of a Low-Default-Risk Obligation Measure (LDROM) when performing a funding valuation. The LDROM presented in this report is calculated using the same methodology and assumptions used to determine the Actuarial Accrued Liability (AAL) used for funding, except for the discount rate. The LDROM is required to be calculated using "a discount rate...derived from low-default-risk fixed income securities whose cash flows are reasonably consistent with the pattern of benefits expected to be paid in the future."

The LDROM is a calculation assuming a plan's assets are invested in an all-bond portfolio, generally lowering expected long-term investment returns. The discount rate selected and used for this purpose is the Bond Buyer General Obligation 20-year Municipal Bond Index Rate, published at the end of each week. The last published rate in December of the measurement period, by The Bond Buyer (www.bondbuyer.com), is 3.26% for use effective December 31, 2023. This is the rate used to determine the discount rate for valuing reported public pension plan liabilities in accordance with Governmental Accounting Standards when plan assets are projected to be insufficient to make projected benefit payments, and the 20-year period reasonably approximates the duration of plan liabilities. The LDROM is not used to determine a plan's funded status or Actuarially Determined Contribution. The Fund's expected return on assets, currently 7.00%, is used for these calculations.

As of December 31, 2023, the LDROM for the Fund is \$1,959,791,018. The difference between the Fund's AAL of \$1,269,798,400 and the LDROM can be thought of as the increase in the AAL if the entire portfolio were invested in low-default-risk securities. Alternatively, this difference could also be viewed as representing the expected savings from investing in the plan's diversified portfolio compared to investing only in low-default-risk securities.

ASOP 4 requires commentary to help the intended user understand the significance of the LDROM with respect to the funded status of the plan, plan contributions, and the security of member benefits. In general, if plan assets were invested exclusively in low-default-risk securities, the funded status would be lower and the actuarially determined contribution would be higher. While investing in a portfolio with low-default-risk securities may be more likely to reduce investment volatility and the volatility of employer contributions, it also may be more likely to result in higher employer contributions or lower benefits.

#### Risk

The actuarial valuation results are dependent on a single set of assumptions; however, there is a risk that emerging results may differ significantly as actual experience proves to be different from the current assumptions.

We have not been engaged to perform a detailed analysis of the potential range of the impact of risk relative to the Fund's future financial condition but have included a brief discussion of some risks that may affect the Fund.

- Economic and Other Related Risks. Potential implications for the Fund due to the following economic effects (that were not reflected as of the valuation date) include:
  - Volatile financial markets and investment returns lower than assumed
  - High inflationary environment impacting salary increases and COLAs
  - Lingering direct and indirect effects of the COVID-19 pandemic
- Investment Risk (the risk that returns will be different than expected)

If the actual return on fair value for the prior plan year were 1% different (either higher or lower), the unfunded actuarial liability would change by 0.43%, or about \$3.6 million, disregarding the asset smoothing method.

Since the Fund's assets are much larger than contributions, investment performance may create volatility in the actuarially determined contribution requirements. For example, for the prior plan year, if the actual return on fair value were 1% different, the actuarially determined contribution would increase or decrease by \$0.3 million, disregarding the asset smoothing method.

The fair value rate of return over the last 10 years has ranged from a low of -11.0% to a high of 17.0%.

• Longevity Risk (the risk that mortality experience will be different than expected)

The actuarial valuation includes an expectation of future improvement in life expectancy. Emerging plan experience that does not match these expectations will result in either an increase or decrease in the actuarially determined contribution.

• Contribution Risk (the risk that actual contributions will be different from actuarially determined contribution)

The Fund's funding policy calculates an actuarially determined contribution that is equal to the employer's normal cost and an amortization payment according to a schedule sufficient to pay down unfunded actuarial liability over time. If this policy were adhered to, contribution risk is negligible.

Employer contribution requirements are set by statute and were increased with the enactment of P.A. 102-0263, effective August 6, 2021. Employer contributions to the Fund under P.A. 102-0263 target 100% funding of the total actuarial accrued liability of the Fund over a 35-year period ending December 31, 2057. Under this revised approach, if employer contribution requirements are adhered to, contribution risk would also be negligible.

• Demographic Risk (the risk that member experience will be different than assumed)

Examples of this risk include:

- Actual retirements occurring earlier or later than assumed. The value of retirement plan benefits is sensitive to the rate of benefit
  accruals and any early retirement subsidies that apply.
- More or less active member turnover than assumed.
- Individual salary increases higher or lower than assumed.
- There are external factors including legislative or financial reporting changes that could impact the Fund's funding and disclosure requirements. While we do not assume any changes in such external factors, it is important to understand that they could have significant consequences for the Fund.
- Actual Experience Over the Last Ten Years

Past experience can help demonstrate the sensitivity of key results to the Fund's actual experience. Over the past ten years:

- The non-investment gain(loss) for a year has ranged from a loss of \$9.1 million to a gain of \$4.7 million.
- The investment gain(loss) for a year has ranged from a loss of \$19.5 million to a gain of \$23.3 million.

| Plan Year Ended | Investment<br>Gain/(Loss) | All Other<br>Gains/(Losses) |
|-----------------|---------------------------|-----------------------------|
| 2014            | -\$888                    | -\$5,340                    |
| 2015            | -19,526                   | -529                        |
| 2016            | 2,566                     | 4,711                       |
| 2017            | 23,346                    | -3,051                      |
| 2018            | -7,821                    | -3,354                      |
| 2019            | -2,267                    | -9,078                      |
| 2020            | 2,439                     | 1,911                       |
| 2021            | 7,491                     | -415                        |
| 2022            | -11,524                   | -1,393                      |
| 2023            | -754                      | -5,560                      |

\$ in thousands

<sup>-</sup> The funded percentage on the actuarial value of assets has ranged from a low of 28.7% to a high of 43.7%.

#### **Maturity Measures**

- As pension plans mature, the cash needed to fulfill benefit obligations will increase over time. Therefore, cash flow projections and analysis should be performed to assure that the Fund's asset allocation is aligned to meet emerging pension liabilities.
- Currently the Fund has a non-active to active member ratio of 0.96.
- For the prior year, benefits and expenses paid were \$3.3 million more than contributions received. Funds with high levels of negative cash flows may have a need for a larger allocation to income generating assets, which can create a drag on investment return.

# Section 3: Supplemental Information

### **Exhibit A: Table of plan demographics**

| Category  | Year Ended<br>December 31, 2023 | Year Ended<br>December 31, 2022 | Change From<br>Prior Year |
|---|---------------------------------|---------------------------------|---------------------------|
| Active members in valuation:                                  |                                 |                                 |                           |
| Number  | 3,027                           | 2,818                           | 7.4%                      |
| Average age   | 42.7                            | 43.2                            | -0.5                      |
| Average years of service                                      | 9.8                             | 10.8                            | -1.0                      |
| Total salary supplied by Fund                                 | \$147,475,826                   | \$134,679,715                   | 9.5%                      |
| Average salary  | 48,720                          | 47,793                          | 1.9%                      |
| Total active vested members with at least 10 years of service | 1,190                           | 1,219                           | -2.4%                     |
| Inactive members  |                                 |                                 |                           |
| Inactive vested members                                       | 187                             | 173                             | 8.1%                      |
| Inactive nonvested members due a refund                       | 5,237                           | 5,092                           | 2.8%                      |
| Retired members:  |                                 |                                 |                           |
| Number in pay status¹   | 2,113                           | 2,106                           | 0.3%                      |
| Average age   | 72.8                            | 72.7                            | 0.1                       |
| Average monthly benefit                                       | \$2,756                         | \$2,715                         | 1.5%                      |
| Beneficiaries:  |                                 |                                 |                           |
| Number in pay status  | 617                             | 639                             | -3.4%                     |
| Average age <sup>2</sup>                                      | 79.1                            | 79.0                            | 0.1                       |
| Average monthly benefit <sup>2</sup>                          | \$1,617                         | \$1,550                         | 4.3%                      |
| Total number of members:                                      | 11,181                          | 10,828                          | 3.3%                      |

<sup>&</sup>lt;sup>1</sup> Excluding QILDROs

<sup>&</sup>lt;sup>2</sup> Excluding child beneficiaries

### Section 3: Supplemental Information

#### Exhibit B: Members in active service as of December 31, 2023 by age, years of service, and average salary provided by the Fund

#### Years of Service

| Age       | Total             | 0 - 4             | 5 - 9           | 10 - 14         | 15 - 19         | 20 - 24         | 25 - 29         | 30 - 34        | 35 - 39        | 40 & over      |
|-----------|-------------------|-------------------|-----------------|-----------------|-----------------|-----------------|-----------------|----------------|----------------|----------------|
| Under 25  | 483               | 458               | 25              |                 |                 |                 |                 |                |                |                |
|           | \$22,386          | \$22,020          | \$29,085        |                 |                 |                 |                 |                |                |                |
| 25 - 29   | 284               | 172               | 109             | 3               |                 |                 |                 |                |                |                |
|           | \$35,533          | \$31,258          | \$41,728        | \$55,507        |                 |                 |                 |                |                |                |
| 30 - 34   | 300               | 133               | 99              | 62              | 6               |                 |                 |                |                |                |
|           | \$46,482          | \$39,162          | \$52,656        | \$51,002        | \$60,143        |                 |                 |                |                |                |
| 35 - 39   | 296               | 97                | 76              | 62              | 56              | 5               |                 |                |                |                |
|           | \$53,491          | \$37,609          | \$61,126        | \$64,163        | \$57,779        | \$65,199        |                 |                |                |                |
| 40 - 44   | 316               | 115               | 51              | 31              | 61              | 48              | 10              |                |                |                |
|           | \$56,459          | \$38,271          | \$70,210        | \$63,993        | \$64,986        | \$65,715        | \$75,676        |                |                |                |
| 45 - 49   | 284               | 82                | 52              | 39              | 43              | 25              | 39              | 4              |                |                |
|           | \$62,839          | \$40,679          | \$66,234        | \$81,607        | \$72,097        | \$74,758        | \$67,876        | \$66,883       |                |                |
| 50 - 54   | 322               | 90                | 43              | 32              | 47              | 43              | 50              | 17             | 8              |                |
|           | \$60,869          | \$37,928          | \$58,368        | \$69,470        | \$69,554        | \$70,966        | \$71,856        | \$90,591       | \$67,407       |                |
| 55 - 59   | 313               | 85                | 29              | 32              | 41              | 46              | 41              | 29             | 10             | 2              |
|           | \$56,621          | \$34,146          | \$55,292        | \$59,629        | \$53,550        | \$67,755        | \$78,727        | \$70,791       | \$77,877       | \$88,072       |
| 60 - 64   | 233               | 56                | 44              | 19              | 19              | 28              | 36              | 18             | 3              | 3              |
|           | \$56,696          | \$37,645          | \$58,093        | \$52,994        | \$59,612        | \$67,254        | \$64,697        | \$68,907       | \$74,735       | \$58,336       |
| 65 - 69   | 128               | 21                | 19              | 17              | 14              | 12              | 22              | 10             | 4              | 10             |
|           | \$52,448          | \$30,136          | \$38,394        | \$58,982        | \$47,847        | \$56,213        | \$61,702        | \$62,621       | \$56,407       | \$79,606       |
| 70 & over | 68                | 7                 | 7               | 10              | 8               | 8               | 14              | 6              | 25             | 4              |
|           | \$56,785          | \$43,008          | \$34,151        | \$44,483        | \$73,066        | \$66,954        | \$58,003        | \$75,004       | \$70,714       | \$67,137       |
| Total     | 3,027<br>\$48,720 | 1,316<br>\$31,469 | 554<br>\$53,785 | 307<br>\$62,081 | 295<br>\$62,754 | 215<br>\$67,957 | 212<br>\$69,449 | 84<br>\$73,537 | 25<br>\$70,714 | 19<br>\$74,514 |

### Section 3: Supplemental Information

### **Exhibit C: History of active member valuation data**

| Year<br>Ended<br>December<br>31 | Active<br>Members | Percent<br>Increase | Annual<br>Salaries | Percent<br>Increase | Average<br>Salary | Percent<br>Increase |
|---------------------------------|-------------------|---------------------|--------------------|---------------------|-------------------|---------------------|
| 2014                            | 2,973             | (3.35%)             | \$120,376,477      | 4.12%               | \$40,490          | 7.72%               |
| 2015                            | 3,063             | 3.03%               | 126,294,812        | 4.92%               | 41,232            | 1.83%               |
| 2016                            | 3,114             | 1.67%               | 124,502,908        | (1.42%)             | 39,982            | (3.03%)             |
| 2017                            | 3,543             | 13.78%              | 134,258,328        | 7.84%               | 37,894            | (5.22%)             |
| 2018                            | 3,187             | (10.05%)            | 129,923,175        | (3.23%)             | 40,767            | 7.58%               |
| 2019                            | 3,132             | (1.73%)             | 136,105,381        | 4.76%               | 43,456            | 6.60%               |
| 2020                            | 2,890             | (7.73%)             | 135,162,943        | (0.69%)             | 46,769            | 7.62%               |
| 2021                            | 2,694             | (6.78%)             | 131,000,642        | (3.08%)             | 48,627            | 3.97%               |
| 2022                            | 2,818             | 4.60%               | 134,679,715        | 2.81%               | 47,793            | (1.72%)             |
| 2023                            | 3,027             | 7.42%               | 147,475,826        | 9.50%               | 48,720            | 1.94%               |

| Average Increase/(Decrease) | Active Members | Annual Salaries | Average Salary |
|-----------------------------|----------------|-----------------|----------------|
| Last 5 Years:               | -0.84%         | 2.66%           | 3.68%          |
| Last 10 years:              | 0.09%          | 2.55%           | 2.73%          |

### **Exhibit D: Reconciliation of member data**

|                                | Active<br>Members | Inactive<br>Members | Retired<br>Members | Beneficiaries | Total  |
|--------------------------------|-------------------|---------------------|--------------------|---------------|--------|
| Number as of December 31, 2022 | 2,818             | 5,265               | 2,106              | 639           | 10,828 |
| New active members             | 586               | N/A                 | N/A                | N/A           | 586    |
| Terminations                   | (225)             | 225                 | -                  | -             | -      |
| Retirements                    | (69)              | (28)                | 97                 | N/A           | -      |
| New disabilities               | N/A               | N/A                 | N/A                | N/A           | -      |
| Died with beneficiary          | (1)               | -                   | (31)               | 32            | -      |
| Died without beneficiary       | (5)               | (2)                 | (58)               | (54)          | (119)  |
| Refunds                        | (96)              | (29)                | -                  | -             | (125)  |
| Rehire                         | 18                | (18)                | -                  | -             | -      |
| Data adjustments               | 1                 | 11                  | (1)                | -             | 11     |
| Number as of December 31, 2023 | 3,027             | 5,424               | 2,113              | 617           | 11,181 |

# Exhibit E: Schedule of pensioners and beneficiaries added to and removed from rolls

| Fiscal Year | Number<br>Added to<br>Rolls | Annual<br>Allowances<br>Added to<br>Rolls | Number<br>Removed<br>from Rolls | Annual<br>Allowances<br>Removed<br>from Rolls | Number of<br>Rolls – End<br>of Year <sup>1</sup> | Annual<br>Allowances<br>of Number<br>of Rolls –<br>End of Year | Increase in<br>Average<br>Annual<br>Allowances | Average<br>Annual<br>Allowances |
|-------------|-----------------------------|---|---------------------------------|---|--|--|--|---------------------------------|
| 2014        | 126                         | \$4,085,581                               | 138                             | \$2,781,597                                   | 2,876  | \$68,271,823   | 2.4%   | \$23,738                        |
| 2015        | 94                          | 1,823,238                                 | 106                             | 2,271,591                                     | 2,864  | 67,823,470   | -0.7%  | 23,681                          |
| 2016        | 126                         | 5,283,834                                 | 133                             | 2,711,190                                     | 2,857  | 70,396,114   | 4.0%   | 24,640                          |
| 2017        | 107                         | 3,628,199                                 | 104                             | 1,952,677                                     | 2,860  | 72,071,636   | 2.3%   | 25,200                          |
| 2018        | 135                         | 5,446,939                                 | 153                             | 2,967,901                                     | 2,842  | 74,550,674   | 4.1%   | 26,232                          |
| 2019        | 128                         | 4,578,087                                 | 140                             | 3,174,168                                     | 2,830  | 75,954,593   | 2.3%   | 26,839                          |
| 2020        | 80                          | 3,824,254                                 | 146                             | 3,171,408                                     | 2,764  | 76,607,439   | 3.3%   | 27,716                          |
| 2021        | 91                          | 4,194,340                                 | 112                             | 2,428,607                                     | 2,743  | 78,373,172   | 3.1%   | 28,572                          |
| 2022        | 109                         | 4,563,266                                 | 115                             | 2,443,435                                     | 2,737  | 80,493,003   | 2.9%   | 29,409                          |
| 2023        | 99                          | 4,260,030                                 | 109                             | 2,710,004                                     | 2,727  | 82,043,029   | 2.3%   | 30,085                          |

<sup>&</sup>lt;sup>1</sup> Does not include child beneficiaries receiving a pension or QILDROs

# Exhibit F: Summary statement of income and expenses on a fair value basis

Year Ended December 31, 2023 versus Year Ended December 31, 2022

| Item  | Income and Expenses | Assets as of YE 2023 | Income and<br>Expenses | Assets as of YE 2022 |
|---|---------------------|----------------------|------------------------|----------------------|
| Net assets at fair value at the beginning of the year |                     | \$365,845,448        |                        | \$414,658,650        |
| Contribution and other income:                        |                     |                      |                        |                      |
| Employer contributions                                | \$70,405,922        |                      | \$67,128,978           |                      |
| Employee contributions                                | 13,800,598          |                      | 12,669,678             |                      |
| Less administrative expenses                          | -\$2,202,778        |                      | -2,002,020             |                      |
| Net contribution income                               |                     | \$82,003,742         |                        | \$77,796,636         |
| Securities lending income                             |                     | \$26,039             |                        | \$26,381             |
| Other income  |                     | \$225                |                        | \$175                |
| Investment income:                                    |                     |                      |                        |                      |
| Interest, dividends, and partnership income           | \$5,894,996         |                      | \$4,197,404            |                      |
| Asset appreciation                                    | 32,939,122          |                      | -46,219,499            |                      |
| Less investment expenses                              | -1,755,351          |                      | -1,774,179             |                      |
| Net investment income                                 |                     | \$37,078,767         |                        | -\$43,796,274        |
| Less benefit payments:                                |                     |                      |                        |                      |
| Benefit payments and refunds                          | -\$85,330,825       |                      | -\$82,840,120          |                      |
| Net benefit payments and refunds                      |                     | -\$85,330,825        |                        | -\$82,840,120        |
| Change in fair value of assets                        |                     | \$33,777,948         |                        | -\$48,813,202        |
| Net assets at fair value at the end of the year       |                     | \$399,623,396        |                        | \$365,845,448        |

## **Exhibit G: Summary statement of plan assets**

Year Ended December 31, 2023 versus Year Ended December 31, 2022

| ltem                                   | Investments   | Assets as of YE 2023 | Investments   | Assets as of YE 2022 |
|--|---------------|----------------------|---------------|----------------------|
| Cash and accounts receivable:          |               |                      |               |                      |
| Accounts receivable                    | \$25,847,449  |                      | \$25,739,286  |                      |
| Total cash and accounts receivable     |               | \$25,847,449         |               | \$25,739,286         |
| Investments at fair value:             |               |                      |               |                      |
| Collective investment funds            | \$151,160,590 |                      | \$122,855,973 |                      |
| Bonds                                  | 24,317,437    |                      | 22,761,976    |                      |
| Common and preferred stocks            | 52,224,030    |                      | 45,264,238    |                      |
| Real estate                            | 24,376,061    |                      | 28,903,944    |                      |
| Private equity partnerships            | 20,812,388    |                      | 21,157,955    |                      |
| Hedged equity                          | 31,367,942    |                      | 26,852,038    |                      |
| Infrastructure                         | 52,928,055    |                      | 49,440,352    |                      |
| International equity                   | 0             |                      | 14,942,971    |                      |
| Short-term investments                 | 11,624,191    |                      | 3,191,964     |                      |
| Total investments at fair value        |               | \$368,810,694        |               | \$335,371,411        |
| Other assets:                          |               |                      |               |                      |
| Invested securities lending collateral | \$10,206,157  |                      | \$16,345,710  |                      |
| Prepaid annuity benefits               | 5,904,035     |                      | 5,747,640     |                      |
| Net furniture and fixtures             | 1,511,923     |                      | 1,458,161     |                      |
| Prepaid expenses                       | 59,284        |                      | 80,149        |                      |
| Total other assets                     |               | \$17,681,399         |               | \$23,631,660         |
| Total assets                           |               | \$412,339,542        |               | \$384,742,357        |

| ltem  | Investments | Assets as of YE 2023 | Investments | Assets as of YE 2022 |
|---|-------------|----------------------|-------------|----------------------|
| Less accounts payable:                            |             |                      |             |                      |
| Accounts payable                                  | -\$434,565  |                      | -\$457,928  |                      |
| Accrued benefits and member contributions payable | -866,976    |                      | -795,732    |                      |
| Securities lending collateral                     | -10,206,157 |                      | -16,345,710 |                      |
| Unclaimed Checks                                  | -226,691    |                      | -1,067,367  |                      |
| Lease Liability                                   | -981,757    |                      | -230,172    |                      |
| Total accounts payable                            |             | -\$12,716,146        |             | -\$18,896,909        |
| Net assets at fair value                          |             | \$399,623,396        |             | \$365,845,448        |
| Net assets at actuarial value                     |             | \$423,327,172        |             | \$399,555,117        |

## Exhibit H: Development of the fund through December 31, 2023

| Year<br>Ended<br>December<br>31 | Employer<br>Contributions | Employee<br>Contributions | Net<br>Investment<br>Return <sup>1</sup> | Admin.<br>Expenses | Benefit<br>Payments | Fair<br>Value of<br>Assets at<br>Year-End | Actuarial<br>Value of<br>Assets at<br>Year-End | Actuarial<br>Value as a<br>Percent of<br>Fair Value |
|---------------------------------|---------------------------|---------------------------|--|--------------------|---------------------|---|--|---|
| 2014                            | \$11,225,438              | \$10,831,434              | \$39,408,258                             | \$1,458,831        | \$70,536,042        | \$413,421,716                             | \$393,762,692                                  | 95.2%   |
| 2015                            | 30,588,976                | 12,368,636                | 31,067,518                               | 1,533,700          | 70,602,016          | 393,155,338                               | 395,652,106                                    | 100.6%  |
| 2016                            | 30,890,241                | 12,246,115                | 30,432,110                               | 1,537,699          | 74,077,876          | 391,698,922                               | 393,604,997                                    | 100.5%  |
| 2017                            | 20,920,614                | 13,675,292                | 37,038,766                               | 1,682,136          | 78,138,027          | 397,648,758                               | 385,419,506                                    | 96.9%   |
| 2018                            | 27,638,402                | 12,125,457                | 19,651,105                               | 1,501,039          | 76,526,820          | 342,255,873                               | 366,806,612                                    | 107.2%  |
| 2019                            | 27,682,089                | 12,664,855                | 22,886,182                               | 1,528,861          | 78,550,449          | 354,556,288                               | 349,960,428                                    | 98.7%   |
| 2020                            | 33,939,927                | 12,634,900                | 26,564,866                               | 1,598,370          | 79,370,008          | 348,294,515                               | 342,131,743                                    | 98.2%   |
| 2021                            | 83,349,261                | 12,226,998                | 32,776,353                               | 1,718,012          | 80,602,844          | 414,658,650                               | 388,163,499                                    | 93.6%   |
| 2022                            | 67,128,978                | 12,669,678                | 16,435,102                               | 2,002,020          | 82,840,120          | 365,845,448                               | 399,555,117                                    | 109.2%  |
| 2023                            | 70,405,922                | 13,800,598                | 27,099,138                               | 2,202,778          | 85,330,825          | 399,623,396                               | 423,327,172                                    | 105.9%  |



<sup>&</sup>lt;sup>1</sup> On an actuarial basis, net of investment fees, and includes other income

## **Exhibit I: Summary of actuarial valuation results**

The valuation was made with respect to the following data supplied to us:

| 1. | Pensioners as of the valuation date (including 614 beneficiaries and 3 dependent children, excluding 20 QILDROs) |       | 2,730 |
|----|--|-------|-------|
| 2. | Members inactive as of the valuation date with vested rights   |       | 187   |
| 3. | Members active as of the valuation date  |       | 3,027 |
|    | Fully vested   | 1,190 |       |
|    | Not vested   | 1,837 |       |
| 4. | Other non-vested inactive members as of the valuation date   |       | 5,237 |

The actuarial factors as of the valuation date are as follows:

| 1. | Employer normal cost, including administrative expenses |               | \$8,076,288   |
|----|---|---------------|---------------|
| 2. | Actuarial accrued liability                             |               | 1,269,798,400 |
|    | Retirees and beneficiaries                              | \$837,252,527 |               |
|    | Inactive members with vested rights                     | 39,479,897    |               |
|    | Active members  | 393,065,976   |               |
| 3. | Actuarial value of assets (\$399,623,396 at fair value) |               | 423,327,172   |
| 4. | Unfunded actuarial accrued liability: (2) - (3)         |               | \$846,471,228 |
| 5. | Funded ratio: (3) ÷ (2)                                 |               | 33.3%         |

## **Exhibit J: Actuarially determined contribution split by tier**

|    |   |                 | Total<br>Percent of<br>Projected |                 | Tier 1<br>Percent of<br>Projected |               | Tier 2 Percent of Projected |               | Tier 3<br>Percent of<br>Projected |
|----|---|-----------------|----------------------------------|-----------------|-----------------------------------|---------------|-----------------------------|---------------|-----------------------------------|
|    | 2024 Contribution   | Total Amount    | Payroll                          | Tier 1 Amount   | Payroll                           | Tier 2 Amount | Payroll                     | Tier 3 Amount | Payroll                           |
| 1. | Total normal cost   | \$20,670,693    | 13.28%                           | \$12,988,435    | 16.52%                            | \$4,101,191   | 9.44%                       | \$3,581,068   | 10.68%                            |
| 2. | Administrative expenses <sup>1</sup>                                  | 2,210,679       | 1.42%                            | 2,126,398       | 2.71%                             | 62,454        | 0.14%                       | 21,827        | 0.07%                             |
| 3. | Expected employee contributions                                       | -14,805,084     | -9.52%                           | -7,128,605      | -9.07%                            | -3,950,281    | -9.09%                      | -3,726,198    | -11.11%                           |
| 4. | Employer normal cost:<br>(1) + (2) + (3)                              | \$8,076,288     | 5.19%                            | \$7,986,228     | 10.16%                            | \$213,364     | 0.49%                       | -\$123,303    | -0.37%                            |
| 5. | Employer normal cost, adjusted for timing <sup>2</sup>                | \$8,352,596     | 5.37%                            | \$8,259,454     | 10.51%                            | \$220,664     | 0.51%                       | -\$127,521    | -0.38%                            |
| 6. | Actuarial accrued liability   | \$1,269,798,400 |                                  | \$1,221,387,803 |                                   | \$35,873,220  |                             | \$12,537,377  |                                   |
| 7. | Actuarial value of assets   | 423,327,172     |                                  |                 |                                   |               |                             |               |                                   |
| 8. | Unfunded actuarial accrued liability: (6) – (7)                       | \$846,471,228   |                                  |                 |                                   |               |                             |               |                                   |
| 9. | Payment on unfunded actuarial accrued liability, adjusted for timing+ | 68,882,276      | 44.27%                           |                 |                                   |               |                             |               |                                   |
| 10 | Actuarially determined contribution: (5) + (9)                        | \$77,234,872    | 49.64%                           |                 |                                   |               |                             |               |                                   |
| 11 | Projected payroll   | \$155,596,223   |                                  | \$78,603,839    |                                   | \$43,459,532  |                             | \$33,532,852  |                                   |



<sup>&</sup>lt;sup>1</sup> Administrative expenses are allocated by percent of accrued liability.

<sup>&</sup>lt;sup>2</sup> Recommended contributions are assumed to be paid at the middle of every month.

## **Exhibit K: Solvency test on December 31**

| ltem  | 2023            | 2022            | 2021            | 2020            | 2019            |
|---|-----------------|-----------------|-----------------|-----------------|-----------------|
| Actuarial Accrued Liability (AAL):              |                 |                 |                 |                 |                 |
| Active member contributions                     | \$168,869,903   | \$170,509,528   | \$175,568,599   | \$174,600,431   | \$173,843,745   |
| Retirees and beneficiaries                      | 837,252,527     | 853,075,017     | 814,929,192     | 795,731,449     | 789,231,586     |
| Active and inactive members (employer financed) | 263,675,970     | 245,432,338     | 221,494,182     | 220,033,764     | 207,527,649     |
| Total AAL                                       | \$1,269,798,400 | \$1,269,016,883 | \$1,211,991,973 | \$1,190,365,644 | \$1,170,602,980 |
| Actuarial Value of Assets (AVA)                 | 423,327,172     | 399,555,117     | 388,163,499     | 342,131,743     | 349,960,428     |
| Cumulative portion of AAL covered:              |                 |                 |                 |                 |                 |
| Active member contributions                     | 100.0%          | 100.0%          | 100.0%          | 100.0%          | 100.0%          |
| Retirees and beneficiaries                      | 30.4%           | 26.8%           | 26.1%           | 21.1%           | 22.3%           |
| Active and inactive members (employer financed) | 0.0%            | 0.0%            | 0.0%            | 0.0%            | 0.0%            |

| ltem  | 2018            | 2017            | 2016            | 2015          | 2014          |
|---|-----------------|-----------------|-----------------|---------------|---------------|
| Actuarial Accrued Liability (AAL):              |                 |                 |                 |               |               |
| Active member contributions                     | \$164,316,381   | \$173,903,043   | \$172,808,623   | \$173,241,768 | \$169,952,178 |
| Retirees and beneficiaries                      | 778,565,525     | 706,084,520     | 694,881,116     | 625,396,307   | 625,641,580   |
| Active and inactive members (employer financed) | 199,416,059     | 159,291,881     | 137,803,354     | 111,622,285   | 105,246,859   |
| Total AAL                                       | \$1,142,297,965 | \$1,039,279,444 | \$1,005,493,093 | \$910,260,360 | \$900,840,617 |
| Actuarial Value of Assets (AVA)                 | 366,806,612     | 385,419,506     | 393,604,997     | 395,652,106   | 393,762,692   |
| Cumulative portion of AAL covered:              |                 |                 |                 |               |               |
| Active member contributions                     | 100.0%          | 100.0%          | 100.0%          | 100.0%        | 100.0%        |
| Retirees and beneficiaries                      | 26.0%           | 30.0%           | 31.8%           | 35.6%         | 35.8%         |
| Active and inactive members (employer financed) | 0.0%            | 0.0%            | 0.0%            | 0.0%          | 0.0%          |

### Exhibit L: Projection of contributions, liabilities, and assets

Based on the results of the December 31, 2023, actuarial valuation, we have projected valuation results for a 40-year period (the "projection period") commencing with Fiscal Year 2024.

For purposes of the projections, all assets, contributions, and benefit payments have been included. Our projections of contributions, liabilities, and assets are based on the actuarial assumptions, membership data and benefit provisions that were used for the regular actuarial valuation.

In order to determine projected contributions, liabilities, and assets, certain calculations needed to be made that are not normally required in a regular actuarial valuation. Benefit payout requirements, actuarial liabilities, and payroll were estimated over the projection period from 2023 through 2062 by projecting the membership of the Fund over the projection period, taking into account the impact of new entrants into the Fund over the projection period.

To make the required projections, assumptions needed to be made regarding the age and salary distribution of new entrants as well as the size of the active membership of the Fund. The assumptions regarding the profile of new entrants to the Fund were based on the recent experience of the Fund with regard to new entrants. The size of the active membership of the Fund was assumed to remain constant over the projection period. The results of our projections are shown on the following pages.

For purposes of this projection, budgeted supplemental contributions for future years are included, if applicable. It reflects a budgeted employer contribution of \$59.7 million and no supplemental contribution for 2024.

Plan provisions for Tier 3 are effective December 31, 2021, per HB 417 legislation. Tier 1 and 2 member contributions are 9% and Tier 3 member contributions are 11%. Employer Contributions are Employer Normal Cost plus a 35-year closed period amortization of unfunded actuarial accrued Liability as of December 31, 2023.

## Exhibit L: Projection of contributions, liabilities, and assets (continued)

| Fiscal | Employee      | Employer      | Daywe II    | Named Cost  | Benefit    | Admin.    | Total<br>Actuarial<br>Accrued | Actuarial Value of | Unfunded<br>Actuarial | Funded |
|--------|---------------|---------------|-------------|-------------|------------|-----------|-------------------------------|--------------------|-----------------------|--------|
| Year   | Contributions | Contributions | Payroll     | Normal Cost | Payouts    | Expenses  | Liability                     | Assets             | Liability             | Ratio  |
| 2023   |               |               |             |             |            |           | \$1,269,798.4                 | \$423,327.2        | \$846,471.2           | 33.3%  |
| 2024   | \$14,805.1    | \$59,697.6    | \$155,596.2 | \$20,670.7  | \$89,272.6 | \$2,279.9 | 1,288,404.8                   | 428,852.3          | 859,552.5             | 33.3%  |
| 2025   | 14,854.5      | 59,679.4      | 154,966.1   | 20,472.4    | 90,834.7   | 2,359.7   | 1,306,484.7                   | 432,031.2          | 874,453.5             | 33.1%  |
| 2026   | 14,930.5      | 61,164.4      | 154,784.9   | 20,319.9    | 92,546.5   | 2,442.3   | 1,323,895.3                   | 429,448.7          | 894,446.6             | 32.4%  |
| 2027   | 15,002.2      | 63,014.0      | 154,558.0   | 20,129.6    | 94,080.4   | 2,527.7   | 1,340,733.3                   | 441,339.2          | 899,394.1             | 32.9%  |
| 2028   | 15,098.8      | 64,013.8      | 154,592.1   | 19,953.8    | 95,809.3   | 2,616.2   | 1,356,772.6                   | 451,445.6          | 905,327.0             | 33.3%  |
| 2029   | 15,190.2      | 65,100.4      | 154,533.9   | 19,715.9    | 97,580.6   | 2,707.8   | 1,371,846.8                   | 461,872.6          | 909,974.2             | 33.7%  |
| 2030   | 15,300.2      | 66,259.8      | 154,706.2   | 19,556.4    | 99,487.0   | 2,802.5   | 1,385,832.4                   | 472,532.6          | 913,299.7             | 34.1%  |
| 2031   | 15,395.5      | 67,405.4      | 154,716.7   | 19,355.4    | 101,392.5  | 2,900.6   | 1,398,609.7                   | 483,326.1          | 915,283.5             | 34.6%  |
| 2032   | 15,504.5      | 68,578.8      | 154,883.5   | 19,176.4    | 103,108.0  | 3,002.2   | 1,410,314.2                   | 494,325.3          | 915,988.9             | 35.1%  |
| 2033   | 15,636.7      | 69,780.6      | 155,291.1   | 19,018.6    | 104,624.1  | 3,107.2   | 1,421,100.2                   | 505,816.9          | 915,283.3             | 35.6%  |
| 2034   | 15,755.0      | 70,994.9      | 155,582.7   | 18,830.2    | 106,237.3  | 3,216.0   | 1,430,769.9                   | 517,719.6          | 913,050.2             | 36.2%  |
| 2035   | 15,876.6      | 72,243.5      | 155,907.9   | 18,648.6    | 107,813.6  | 3,328.5   | 1,439,290.7                   | 530,129.7          | 909,161.0             | 36.8%  |
| 2036   | 16,012.0      | 73,531.7      | 156,417.8   | 18,489.2    | 109,566.8  | 3,445.0   | 1,446,422.9                   | 542,948.1          | 903,474.9             | 37.5%  |
| 2037   | 16,135.4      | 74,833.4      | 156,765.5   | 18,300.4    | 111,060.8  | 3,565.6   | 1,452,306.1                   | 556,468.2          | 895,837.9             | 38.3%  |
| 2038   | 16,299.6      | 76,183.7      | 157,540.3   | 18,169.6    | 112,566.8  | 3,690.4   | 1,456,902.3                   | 570,814.8          | 886,087.5             | 39.2%  |
| 2039   | 16,469.3      | 77,566.9      | 158,364.1   | 18,045.8    | 113,917.4  | 3,819.6   | 1,460,290.0                   | 586,241.5          | 874,048.5             | 40.1%  |
| 2040   | 16,650.2      | 78,978.9      | 159,306.2   | 17,931.4    | 115,066.6  | 3,953.3   | 1,462,603.0                   | 603,069.0          | 859,534.0             | 41.2%  |
| 2041   | 16,848.5      | 80,452.9      | 160,460.0   | 17,865.2    | 115,934.0  | 4,091.6   | 1,464,109.2                   | 621,764.3          | 842,345.0             | 42.5%  |
| 2042   | 17,075.7      | 81,989.3      | 161,905.3   | 17,859.9    | 116,582.5  | 4,234.8   | 1,465,044.1                   | 642,774.1          | 822,269.9             | 43.9%  |
| 2043   | 17,317.4      | 83,556.3      | 163,545.5   | 17,871.5    | 116,924.1  | 4,383.1   | 1,465,703.3                   | 666,619.8          | 799,083.5             | 45.5%  |

Note: All dollar amounts are in thousands. Actuarial Liability and asset figures are as of end of year.



## Exhibit L: Projection of contributions, liabilities, and assets (continued)

| Fiscal<br>Year | Employee<br>Contributions | Employer<br>Contributions | Payroll     | Normal Cost | Benefit<br>Payouts | Admin.<br>Expenses | Total<br>Actuarial<br>Accrued<br>Liability | Actuarial<br>Value of<br>Assets | Unfunded<br>Actuarial<br>Liability | Funded<br>Ratio |
|----------------|---------------------------|---------------------------|-------------|-------------|--------------------|--------------------|--|---------------------------------|------------------------------------|-----------------|
| 2044           | \$17,594.9                | \$85,178.5                | \$165,563.8 | \$17,946.6  | \$113,480.0        | \$4,536.5          | \$1,470,053.6                              | \$697,506.7                     | \$772,546.9                        | 47.4%           |
| 2045           | 17,869.8                  | 86,839.3                  | 167,568.2   | 18,032.9    | 113,298.7          | 4,695.2            | 1,474,988.5                                | 732,582.5                       | 742,406.0                          | 49.7%           |
|                | •                         | •                         | •           | ·           |                    | ,                  |  | •                               | •                                  |                 |
| 2046           | 18,193.3                  | 88,537.2                  | 170,102.6   | 18,183.1    | 113,239.2          | 4,859.6            | 1,480,491.0                                | 772,097.2                       | 708,393.9                          | 52.2%           |
| 2047           | 18,508.0                  | 90,286.9                  | 172,534.4   | 18,357.8    | 113,006.3          | 5,029.7            | 1,486,806.8                                | 816,579.7                       | 670,227.1                          | 54.9%           |
| 2048           | 18,839.3                  | 92,068.8                  | 175,161.8   | 18,568.7    | 112,767.2          | 5,205.7            | 1,494,037.7                                | 866,428.2                       | 627,609.4                          | 58.0%           |
| 2049           | 19,185.9                  | 93,858.9                  | 177,915.6   | 18,798.8    | 112,654.0          | 5,387.9            | 1,502,138.2                                | 921,906.3                       | 580,231.9                          | 61.4%           |
| 2050           | 19,528.2                  | 95,648.2                  | 180,631.2   | 19,030.4    | 112,397.5          | 5,576.5            | 1,511,319.0                                | 983,544.4                       | 527,774.6                          | 65.1%           |
| 2051           | 19,891.7                  | 97,430.4                  | 183,588.7   | 19,297.9    | 112,194.1          | 5,771.7            | 1,521,639.2                                | 1,051,726.4                     | 469,912.8                          | 69.1%           |
| 2052           | 20,273.8                  | 99,180.2                  | 186,691.8   | 19,597.1    | 112,127.1          | 5,973.7            | 1,533,071.3                                | 1,126,747.9                     | 406,323.4                          | 73.5%           |
| 2053           | 20,659.8                  | 100,857.4                 | 189,846.9   | 19,911.6    | 112,022.1          | 6,182.7            | 1,545,748.8                                | 1,209,048.7                     | 336,700.1                          | 78.2%           |
| 2054           | 21,062.8                  | 102,386.9                 | 193,172.9   | 20,245.6    | 112,026.4          | 6,399.1            | 1,559,666.7                                | 1,298,882.2                     | 260,784.6                          | 83.3%           |
| 2055           | 21,486.6                  | 103,642.4                 | 196,698.1   | 20,608.1    | 111,985.4          | 6,623.1            | 1,574,989.2                                | 1,396,552.6                     | 178,436.5                          | 88.7%           |
| 2056           | 21,930.2                  | 104,297.9                 | 200,400.8   | 20,995.3    | 112,076.3          | 6,854.9            | 1,591,704.4                                | 1,501,863.7                     | 89,840.8                           | 94.4%           |
| 2057           | 22,391.4                  | 99,714.4                  | 204,263.2   | 21,408.2    | 112,005.8          | 7,094.8            | 1,610,104.5                                | 1,610,104.5                     | 0.0                                | 100.0%          |
| 2058           | 22,876.0                  | 7,059.2                   | 208,375.9   | 21,853.1    | 112,069.1          | 7,343.2            | 1,630,203.1                                | 1,630,203.1                     | 0.0                                | 100.0%          |
| 2059           | 23,380.6                  | 7,300.4                   | 212,696.5   | 22,325.9    | 112,231.8          | 7,600.2            | 1,652,046.2                                | 1,652,046.2                     | 0.0                                | 100.0%          |
| 2060           | 23,897.0                  | 7,561.6                   | 217,162.0   | 22,820.7    | 112,284.7          | 7,866.2            | 1,675,892.9                                | 1,675,892.9                     | 0.0                                | 100.0%          |
| 2061           | 24,446.2                  | 7,836.4                   | 221,956.4   | 23,351.5    | 112,437.3          | 8,141.5            | 1,701,819.0                                | 1,701,819.0                     | 0.0                                | 100.0%          |
| 2062           | 25,018.7                  | 8,126.4                   | 226,968.0   | 23,910.3    | 112,521.9          | 8,426.4            | 1,730,070.1                                | 1,730,070.1                     | 0.0                                | 100.0%          |
| 2063           | 25,618.1                  | 8,434.0                   | 232,263.6   | 24,502.3    | 113,135.7          | 8,721.4            | 1,760,297.0                                | 1,760,297.0                     | 0.0                                | 100.0%          |

Note: All dollar amounts are in thousands. Actuarial Liability and asset figures are as of end of year.

### **Exhibit 1: Actuarial assumptions, methods and models**

### Rationale for assumptions

The information and analysis used in selecting each assumption that has a significant effect on this actuarial valuation is shown in the Experience Review, dated February 15, 2024, for the five-year period ending December 31, 2022. Current data is reviewed in conjunction with each annual valuation. See presentation for details.

#### Net investment return

7.00% per year, net of investment expenses. The net investment return assumption is a long-term estimate derived from historical data, current and recent market expectations, and professional judgment. As part of the analysis, a building block approach was used that reflects inflation expectations and anticipated risk premiums for each of the portfolio's asset classes as provided by Fund staff.

#### Inflation

2.50% per year

### **Payroll growth**

2.50% per year

### Salary increases

Rates of assumed salary increase are shown below.

| Years of<br>Service | Rate (%) |
|---------------------|----------|
| 0 – 0.99            | 20.00    |
| 1 – 1.99            | 7.50     |
| 2 – 2.99            | 5.00     |
| 3 - 3.99            | 3.50     |
| 4 – 4.99            | 3.50     |
| 5 – 24.99           | 2.75     |
| 25+                 | 2.50     |
|                     |          |

### **Mortality rates**

**Healthy Post-Retirement Mortality – Retirees:** 100% of PubG-2010 Below Median Healthy Annuitant Amount-Weighted Table, with mortality improvements projected generationally using scale MP-2021.

**Healthy Post-Retirement Mortality – Beneficiaries:** 110% of PubG-2010 Below Median Contingent Survivor Amount-Weighted Table, with mortality improvements projected generationally using scale MP-2021.

**Pre-retirement**: 100% of PubG-2010 Below Median Employee Amount-Weighted Table, with mortality improvements projected generationally using scale MP-2021.

The mortality tables specified above were determined to contain provisions appropriate to reasonably reflect future mortality improvement, based on a review of mortality experience as of the most recent experience study date.

#### **Termination rates before retirement**

Select and ultimate termination rates are based on recent experience of the Fund. Ultimate rates are applicable for members with five or more years of service.

#### **Select Termination Rates**

| Years of<br>Service | Rate (%) |
|---------------------|----------|
| 0 – 0.99            | 25.0     |
| 1 –1.99             | 12.5     |
| 2 – 2.99            | 11.0     |
| 3 - 3.99            | 10.0     |
| 4 – 4.99            | 9.0      |

#### **Ultimate Termination Rates**

| Age      | Rate (%) | _ | Age | Rate (%) |
|----------|----------|---|-----|----------|
| Under 31 | 6.0      |   | 38  | 3.4      |
| 31       | 5.6      |   | 39  | 3.2      |
| 32       | 5.2      |   | 40  | 3.0      |
| 33       | 4.8      |   | 41  | 2.8      |
| 34       | 4.4      |   | 42  | 2.6      |
| 35       | 4.0      |   | 43  | 2.4      |
| 36       | 3.8      |   | 44  | 2.2      |
| 37       | 3.6      |   | 45+ | 2.5      |

#### **Retirement rates**

For employees first hired prior to January 1, 2011, rates of retirement for each age from 50 to 75 were used. Sample rates are shown below.

| Age | Retirement Probability with < 30 Years of Service (%) | Retirement<br>Probability with<br>30+ Years of<br>Service (%) |
|-----|---|---|
| 50  | 2.5   | 30.0  |
| 55  | 5.0   | 20.0  |
| 60  | 7.5   | 12.5  |
| 65  | 15.0  | 20.0  |
| 70  | 15.0  | 25.0  |
| 75  | 100.0   | 100.0   |

For employees first hired on or after January 1, 2011, but before January 1, 2022, rates of retirement for each age from 62 to 75 were used. Sample rates are shown below.

| Age | Retirement<br>Probability (%) |
|-----|-------------------------------|
| 62  | 50.0                          |
| 65  | 20.0                          |
| 67  | 50.0                          |
| 70  | 20.0                          |
| 75  | 100.0                         |

### **Retirement rates (continued)**

For employees first hired on or after January 1, 2022, rates of retirement for each age from 60 to 75 were used. Sample rates are shown below.

| Age | Retirement Probability (%) |
|-----|----------------------------|
| 60  | 50.0                       |
| 65  | 20.0                       |
| 67  | 50.0                       |
| 70  | 20.0                       |
| 75  | 100.0                      |

#### Valuation of inactive vested members

The liability for an inactive member is equal to his or her existing account balance, or, if the member has at least 10 years of service then:

- 3.0 times the existing account balance if in Tier 1
- 2.5 times the existing account balance if in Tiers 2 or 3

### Disability benefit valuation

Disability benefits are valued in normal cost by adding 0.2% of projected payroll.

#### **Unknown data for members**

Same as those exhibited by members with similar known characteristics. If not specified, members are assumed to be male.

#### **Percent married**

67% of males and 50% of females are assumed to be married.

### Age of spouse

Spouses of male members are female and three years younger and spouses of female members are male and three years older.



### **Administrative expenses**

Equal to actual expenses for the prior year, increased by 3.5% each year.

### **Covered Payroll**

Calculated as follows: Total employee contributions less estimated total death benefit contributions, divided by the average employee contribution rate.

#### **Actuarial value of assets**

The actuarial value of assets was determined by smoothing unexpected gains and losses over a period of 5 years. The gain or loss for a year is calculated as the total investment income on the fair value of assets, minus expected investment return on the prior actuarial value of assets. The final actuarial value is equal to the expected actuarial value plus (or minus) 20% of the calculated gain (or loss) in the prior 5 years.

#### **Actuarial cost method**

The Entry Age Normal actuarial cost method is used. Under this method, a normal cost is calculated for each employee that is the level annual contribution as a percent of pay required to be made from the employee's date of hire for as long as he/she remains active so that sufficient assets will be accumulated to provide his/her benefit. The accrued liability is the difference between the present value of all future benefits and the present value of all future normal costs.

#### **Models**

Segal valuation results are based on proprietary actuarial modeling software. The actuarial valuation models generate a comprehensive set of liability and cost calculations that are presented to meet regulatory, legislative and client requirements. Deterministic cost projections are based on a proprietary forecasting model. Our Actuarial Technology and Systems unit, comprised of both actuaries and programmers, is responsible for the initial development and maintenance of these models. The models have a modular structure that allows for a high degree of accuracy, flexibility and user control. The client team programs the assumptions and the plan provisions, validates the models, and reviews test lives and results, under the supervision of the responsible actuary.

The blended discount rate used for calculating total pension liability is based on a model developed by our Actuarial Technology and Systems unit, comprised of both actuaries and programmers. The model allows the client team, under the supervision of the responsible actuary, control over the entry of future expected contribution income, benefit payments and administrative expenses. The projection of fiduciary net position and the discounting of benefits is part of the model.



### Justification for change in actuarial assumptions

Effective for the December 31, 2023, actuarial valuation and review, the following actuarial assumptions were changed according to past experience and future expectations as shown in the Experience Review, dated February 15, 2024, for the five-year period ending December 31, 2022:

- Post-retirement and pre-retirement mortality
- Active retirement
- Inactive retirement
- Termination
- Spouse Information
- Valuation of inactive vested members
- Disability Load

### **Exhibit 2: Summary of plan provisions**

This exhibit summarizes the major provisions of the Fund included in the valuation. It is not intended to be, nor should it be interpreted as, a complete statement of all plan provisions.

### Plan year

January 1 through December 31. Prior to December 31, 2012, the plan year was July 1 through June 30.

### Membership

Any person employed by the Chicago Park District in a position requiring service for 6 months or more in a calendar year is required to become a member of the Fund as a condition of employment.

#### **Tiers**

**Tier 1**: First hired before January 1, 2011.

Tier 2: First hired on or after January 1, 2011 and prior to January 1, 2022.

**Tier 3**: First hired on or after January 1, 2022.

### Retirement pension

**Eligibility**: An employee may retire at age 50 with at least 10 years of service or at age 60 with 4 years of service. If retirement occurs before age 60, the retirement pension is reduced ¼ of 1% of each month that the age of the member is below 60. However, there is no reduction if the employee has at least 30 years of service.

**Amount**: The retirement pension is based on the average of the 4 highest consecutive years of salary within the last 10 years. For an employee who withdraws from service on or after December 31, 2003, the amount of the retirement pension is 2.4% of highest average salary for each year of service.

The maximum pension payable is 80% of the highest annual salary.

An employee who was a member before July 1, 1971, is entitled to the pension provided under the money purchase formula if it provides a greater pension than that provided under the above fixed benefit formula.



### Retirement pension (continued)

An employee who first becomes a member on or after January 1, 2011, and prior to January 1, 2022, is subject to the following provisions:

- The highest salary for annuity purposes is equal to the average monthly salary obtained by dividing the member's total salary during the 96 consecutive months of service within the last 120 months of service in which the total compensation was the highest by the number of months in that period.
- For 2024, the annual salary is limited to \$125,773.73. Limitations for future years shall automatically be increased by the lesser of 3% or one-half the percentage change in the Consumer Price Index-U during the preceding calendar year.
- A member is eligible to retire with unreduced benefits after attainment of age 67 with at least 10 years of service credit. However, a member may elect to retire at age 62 with at least 10 years of service credit and receive a retirement annuity reduced by ½ of 1% for each month that the age of the member is below 67.

An employee who first becomes a member on or after January 1, 2022, or elects Tier 3 is subject to the following provision:

• A member is eligible to retire with unreduced benefits after attainment of age 65 with at least 10 years of service credit. However, a member may elect to retire at age 60 with at least 10 years of service credit and receive a retirement annuity reduced by ½ of 1% for each month that the age of the member is below 65; otherwise, the same as Tier 2.

#### Post-retirement increase:

An employee retiring at age 60 or over, or an employee with 30 or more years of service, is entitled to automatic annual increases of 3% of the originally granted pension following one year's receipt of pension payments. In the case of an employee with less than 30 years of service who retires before age 60, the increases begin following the later of attainment of age 60 and receipt of one year's pension payments.

Automatic annual increases (AAI) in the retirement annuity for employees who first became a member on or after January 1, 2011, are equal to the lesser of 3% or one-half the annual change in the Consumer Price Index-U, whichever is less, based on the originally granted retirement annuity.

### Surviving spouse's pension

A surviving spouse is entitled to a pension upon the death of an employee while in service or on retirement. If the surviving spouse is age 60 or over and the employee or retiree had at least 20 years of service, the minimum surviving spouse's pension is 50% of the deceased employee's or retired employee's pension at the date of death. If the age of the surviving spouse is less than 60, the



pension is reduced ½ of 1% for each month the surviving spouse is under age 60. If the employee had less than 20 years of service, the surviving spouse is entitled to a pension under the money purchase formula, taking into account employee and employer contributions toward the surviving spouse's pension.

Surviving spouse's pensions are subject to annual increases of 3% per year based on the current amount of pension.

For employees who first become a member on or after January 1, 2011, the initial survivor's annuity is equal to 66 2/3% of the member's earned retirement annuity at the date of death, subject to automatic annual increases of the lesser of 3% or one-half of the increase in the Consumer Price Index-U during the preceding calendar year, based on the originally granted survivor's annuity.

### Children's pension

Unmarried children of a deceased employee under the age of 18 are entitled to a children's pension. If either parent is living, the pension is \$100.00 per month. If no parent survives, the pension for each child is \$150.00 per month. The total amount payable to a spouse or children may not exceed 60% of the employee's final salary.

### Single sum death benefit

A death benefit is payable upon the death of an employee in service in addition to any other benefits payable to the surviving spouse or minor children. The death benefit payable is as follows:

- \$3,000 benefit during the first year of service,
- \$4,000 benefit during the second year of service,
- \$5,000 benefit during the third year of service,
- \$6,000 benefit during the fourth through ninth year of service, and
- \$10,000 benefit if death occurs after ten or more years of service.

Upon the death of a retired member with ten or more years of service, the \$10,000 maximum benefit is reduced to \$6,000 if death occurs during the first year of retirement. Thereafter, it is reduced by \$1,500 for each year or fraction of a year while on retirement, but shall not be less than \$3,000.

### Ordinary disability benefit

An ordinary disability benefit is payable after eight consecutive days of absence for illness without pay. The amount of the benefit is 45% of salary. The benefit is payable for a period not to exceed ¼ of the length of service or five years, whichever is less.



### Occupational death benefit

Upon disability resulting from an injury incurred while on duty, an employee is entitled to a disability benefit of 75% of salary from the first day of absence without pay. The benefit is payable during the period of disability until the employee attains age 65 if disability is incurred before age 60, or for a period of five years if disability is incurred after age 60.

#### Refunds

An employee who terminates employment before qualifying for a pension is entitled to a refund of employee contributions. The refund is payable to any employee who withdraws before age 55, regardless of the length of service. It is also payable to an employee who withdraws between age 55 and 60 with less than 10 years of service, and to an employee who withdraws after age 60 with less than 5 years of service.

An employee who is unmarried at date of retirement is entitled to a refund of the full amount contributed for the spouse's pension, without interest.

### **Employee contributions**

All members of Tier 1 and Tier 2 are required to contribute 9% of salary to the Fund as follows: 7% for the retirement pension, 1% for the spouse's pension, and 1% for the automatic increases in the retirement pension. All members of Tier 3 are required to contribute 11% of salary to the Fund as follows: 9% for the retirement pension, 1% for the spouse's pension, and 1% for the automatic increases in the retirement pension. In addition, all employees are required to contribute \$3.60 per month toward the cost of the single sum death benefit.

### **Employer contributions**

Per HB 417 establishing Public Act 102-0263.

### Changes in plan provisions

There have been no changes in plan provisions since the last valuation.



## **Exhibit 1: Net Pension Liability**

| Components of the Net Pension Liability                                    | Current           | Prior             |
|--|-------------------|-------------------|
| Measurement date and reporting date for the Plan under GASB 67             | December 31, 2023 | December 31, 2022 |
| Total Pension Liability  | \$1,269,798,400   | \$1,269,016,883   |
| Plan Fiduciary Net Position  | 399,623,396       | 365,845,448       |
| Net Pension Liability  | 870,175,004       | 903,171,435       |
| Plan Fiduciary Net Position as a percentage of the Total Pension Liability | 31.47%            | 28.83%            |

**Actuarial assumptions.** The Total Pension Liability (TPL) as of December 31, 2023, used the following actuarial assumptions, applied to all periods included in the measurement:

| Assumption Type               | Assumption  |
|-------------------------------|---|
| Inflation                     | 2.50%   |
| Salary increases              | Ranging from 2.50% to 20.00%, based on service  |
| Net investment rate of return | 7.00%, net of pension plan investment expense, including inflation  |
| Cost of living adjustments    | 3% of original benefit for employees who first became a member before January 1, 2011; the lesser of 3% and 1/2 of CPI of original benefit for employees and beneficiaries of employees who first became a member on or after January 1, 2011; 3% compounded for beneficiaries of employees who first became a member by January 1, 2011.   |
| Mortality                     | For healthy retirees, mortality rates were based on 100% of PubG-2010 Below Median Healthy Annuitant Table, with mortality improvements projected generationally using scale MP-2021. For healthy beneficiaries, mortality rates were based on 110% of PubG-2010 Below Median Contingent Survivor Table, with mortality improvements projected generationally using scale MP-2021. For active members, mortality rates were based on 100% of PubG-2010 Below Median Employee Table, with mortality improvements projected generationally using scale MP-2017. |

The actuarial assumptions used in the December 31, 2023, valuation are based on the results of the Experience Review, dated February 15, 2024, for the five-year period ending December 31, 2022.

#### Determination of discount rate and investment rates of return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation. The target allocation (approved by the Board) and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following table:

| Asset Class       | Target<br>Allocation | Long-Term<br>Expected Real<br>Rate of Return* |
|-------------------|----------------------|---|
| U.S. Equity       | 24.00%               | 6.60%   |
| Non - U.S. Equity | 18.00%               | 6.70%   |
| Emerging Market   | 6.00%                | 8.00%   |
| Fixed Income      | 15.00%               | 1.80%   |
| Real Estate       | 10.00%               | 3.40%   |
| Hedge Funds       | 3.00%                | 3.00%   |
| Infrastructure    | 8.00%                | 6.00%   |
| Private Equity    | 7.00%                | 9.90%   |
| Private Debt      | 5.00%                | 6.20%   |
| Short-term TIPS   | 4.00%                | 1.00%   |
| Total             | 100.00%              |   |



<sup>\*</sup> Geometric real rates of return are net of inflation.

**Discount rate.** The discount rates used to measure the Total Pension Liability (TPL) was 7.00% as of December 31, 2023, and December 31, 2022. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at a 9% contribution rate for Tier 1 and Tier 2, and 11% for Tier 3, and that employer contributions will be made per statute. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions and contributions from future plan members that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the Plan Fiduciary Net Position (FNP) was projected to be available to make all projected future benefit payments for current plan members. Therefore, the projected benefit payments were discounted at the long-term expected rate of return (7.00%) to determine the TPL as of both December 31, 2023 and December 31, 2022. No projected benefit payments were discounted at the municipal bond index (3.26%, based on the Bond Buyer 20-GO Municipal Bond Index as of December 31, 2023).

### **Discount rate sensitivity**

Sensitivity of the Net Pension Liability to changes in the discount rate. The following presents the Net Pension Liability (NPL) of the Fund as of December 31, 2023, calculated using the discount rate of 7.00%, as well as what the Fund's NPL would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate.

|        |                 | Current                |                          |                        |  |
|--------|-----------------|------------------------|--------------------------|------------------------|--|
|        | Item            | 1% Decrease<br>(6.00%) | Discount Rate<br>(7.00%) | 1% Increase<br>(8.00%) |  |
| Net Pe | nsion Liability | \$1,010,171,187        | \$870,175,004            | \$752,602,326          |  |



## **Exhibit 2: Schedule of changes in Net Pension Liability**

| Components of the Net Pension Liability                        | Current           | Prior             |
|--|-------------------|-------------------|
| Measurement Date   |                   |                   |
| Measurement date and reporting date for the Plan under GASB 67 | December 31, 2023 | December 31, 2022 |
| Total Pension Liability  |                   |                   |
| Service cost   | \$18,511,656      | \$17,019,445      |
| Interest   | 87,140,419        | 86,100,373        |
| Change of benefit terms  | 0                 | 960,812           |
| Differences between expected and actual experience             | 5,708,342         | 2,969,970         |
| Changes of assumptions   | -25,248,075       | 32,814,430        |
| Benefit payments, including refunds of member contributions    | -85,330,825       | -82,840,120       |
| Net change in Total Pension Liability                          | \$781,517         | \$57,024,910      |
| Total Pension Liability — beginning                            | 1,269,016,883     | 1,211,991,973     |
| Total Pension Liability — ending                               | \$1,269,798,400   | \$1,269,016,883   |
| Plan Fiduciary Net Position                                    |                   |                   |
| Contributions — employer                                       | \$70,405,922      | \$67,128,978      |
| Contributions — employee                                       | 13,800,598        | 12,669,678        |
| Net investment income  | 37,104,806        | -43,796,274       |
| Benefit payments, including refunds of member contributions    | -85,330,825       | -82,840,120       |
| Administrative expense   | -2,202,778        | -2,002,020        |
| Other  | 225               | 26,556            |
| Net change in Plan Fiduciary Net Position                      | \$33,777,948      | -\$48,813,202     |
| Plan Fiduciary Net Position — beginning                        | 365,845,448       | 414,658,650       |
| Plan Fiduciary Net Position — ending                           | \$399,623,396     | \$365,845,448     |

| Components of the Net Pension Liability                                    | Current       | Prior         |
|--|---------------|---------------|
| Net Pension Liability  |               |               |
| Net Pension Liability — ending   | \$870,175,004 | \$903,171,435 |
| Plan Fiduciary Net Position as a percentage of the Total Pension Liability | 31.47%        | 28.83%        |
| Covered payroll  | \$144,629,413 | \$136,917,648 |
| Plan Net Pension Liability as percentage of covered payroll                | 601.66%       | 659.65%       |

## **Exhibit 3: Schedule of employer contributions**

| Year Ended<br>December 31 | Actuarially<br>Determined<br>Contributions | Contributions in<br>Relation to the<br>Actuarially<br>Determined<br>Contributions | Contribution<br>Deficiency/<br>(Excess) | Covered Payroll | Contributions as<br>a Percentage of<br>Covered Payroll |
|---------------------------|--|---|---|-----------------|--|
| 2014                      | \$35,307,186                               | \$11,225,438  | \$24,081,748                            | \$118,987,507   | 9.43%  |
| 2015                      | 36,273,994                                 | 30,588,976  | 5,685,018                               | 122,382,584     | 24.99%   |
| 2016                      | 37,130,268                                 | 30,890,241  | 6,240,027                               | 121,126,918     | 25.50%   |
| 2017                      | 45,253,238                                 | 20,920,614  | 24,332,624                              | 135,315,008     | 15.46%   |
| 2018                      | 50,929,734                                 | 27,638,402  | 23,291,332                              | 133,112,100     | 20.76%   |
| 2019                      | 61,887,790                                 | 27,682,089  | 34,205,701                              | 139,204,051     | 19.89%   |
| 2020                      | 67,297,212                                 | 33,939,927  | 33,357,285                              | 138,942,498     | 24.43%   |
| 2021                      | 70,492,027                                 | 83,349,261  | -12,857,234                             | 134,515,373     | 61.96%   |
| 2022                      | 71,021,948                                 | 67,128,978  | 3,892,970                               | 136,917,648     | 49.03%   |
| 2023                      | 77,592,063                                 | 70,405,922  | 7,186,141                               | 144,629,413     | 48.68%   |

See accompanying notes to this schedule on next page.

# Methods and assumptions used to determine actuarially determined contribution for the year ended December 31:

#### Valuation date

Actuarially determined contribution is calculated using a December 31 valuation date as of the beginning of the fiscal year in which contributions are reported

#### **Actuarial cost method**

**Entry Age Normal** 

#### **Amortization method**

The Board sets the funding policy used to calculate the actuarially determined contribution based on a closed amortization period of 30 years, which ends on December 31, 2042. As of December 31, 2022, there are 20 years remaining on this schedule. Amortization payments are calculated on a level percentage of payroll basis.

#### **Asset valuation method**

5-year smoothed fair value

#### Investment rate of return

7.00%, net of pension plan investment expense, including inflation

#### Inflation rate

2.50%

#### **Projected salary increases**

Ranging from 2.75% to 20.00%, based on service



### **Mortality:**

For healthy annuitants, mortality rates were based on 110% of PubG-2010 Healthy Annuitant Table, with mortality improvements projected generationally using scale MP-2017. For active members, mortality rates were based on 110% of PubG-2010 Healthy Employee Table, with mortality improvements projected generationally using scale MP-2017.

### Cost of living adjustments:

3% of original benefit for employees who first became a member before January 1, 2011; the lesser of 3% and 1/2 of CPI of original benefit for employees and beneficiaries of employees who first became a member on or after January 1, 2011; 3% compounded for beneficiaries of employees who first became a member by January 1, 2011.

#### Other information

Same as those used in the December 31, 2022, actuarial funding valuation based on the results of an experience study for the five-year period ending December 31, 2018.

# Appendix: Definition of Pension Terms

The following list defines certain technical terms for the convenience of the reader:

| Term   | Definition  |
|--|---|
| Actuarial Accrued Liability for actives                    | The equivalent of the accumulated normal costs allocated to the years before the valuation date.  |
| Actuarial Accrued Liability for retirees and beneficiaries | Actuarial Present Value of lifetime benefits to existing retirees and beneficiaries. This sum takes account of life expectancies appropriate to the ages of the annuitants and the interest that the sum is expected to earn before it is entirely paid out in benefits.  |
| Actuarial cost method                                      | A procedure allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability that are used to determine the actuarially determined contribution.   |
| Actuarial gain or loss                                     | A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., assets earn more than projected, salary increases are less than assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results yield actuarial liabilities that are larger than projected. |
| Actuarially equivalent                                     | Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.  |
| Actuarial Present Value                                    | The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. Each such amount or series of amounts is:  |
|  | <ul> <li>Adjusted for the probable financial effect of certain intervening events (such as changes in compensation<br/>levels, marital status, etc.)</li> </ul>   |
|  | <ul> <li>Multiplied by the probability of the occurrence of an event (such as survival, death, disability, withdrawal,<br/>etc.) on which the payment is conditioned, and</li> </ul>  |
|  | Discounted according to an assumed rate (or rates) of return to reflect the time value of money.  |

# Appendix A: Definition of Pension Terms

| Term                                       | Definition   |
|--|--|
| Actuarial Present Value of Future Benefits | The Actuarial Present Value of benefit amounts expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age, anticipated future compensation, and future service credits. The Actuarial Present Value of Future Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive members entitled to either a refund of member contributions or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due. |
| Actuarial valuation                        | The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan, as well as Actuarially Determined Contributions.   |
| Actuarial Value of Assets (AVA)            | The value of the Fund's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of Fund assets, but commonly plans use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the Actuarially Determined Contribution.  |
| Actuarially determined                     | Values that have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the Fund.   |
| Actuarially Determined Contribution (ADC)  | The employer's contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under the Fund's funding policy. The ADC consists of the Employer Normal Cost and the Amortization Payment.  |
| Amortization method                        | A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the Unfunded Actuarial Accrued Liability. Under the Level Percentage of Pay method, the Amortization Payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the Unfunded Actuarial Accrued Liability. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.  |
| Amortization payment                       | The portion of the pension plan contribution, or ADC, that is intended to pay off the Unfunded Actuarial Accrued Liability.  |
| Assumptions or Actuarial<br>Assumptions    | The estimates upon which the cost of the Fund is calculated, including:  Investment return — the rate of investment yield that the Fund will earn over the long-term future;  Mortality rates — the rate or probability of death at a given age for employees and retirees;  Retirement rates — the rate or probability of retirement at a given age or service;  Disability rates — the rate or probability of disability retirement at a given age;  Withdrawal rates — the rate or probability at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement;  Salary increase rates — the rates of salary increase due to inflation, real wage growth and merit and promotion increases.                 |



# Appendix A: Definition of Pension Terms

| Term                        | Definition  |
|-----------------------------|---|
| Closed amortization period  | A specific number of years that is counted down by one each year, and therefore declines to zero with the passage of time. For example, if the amortization period is initially set at 20 years, it is 19 years at the end of one year, 18 years at the end of two years, etc. See Open Amortization Period.  |
| Decrements                  | Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or withdrawal.  |
| Defined benefit plan        | A retirement plan in which benefits are defined by a formula based on the member's compensation, age and/or years of service.   |
| Defined contribution plan   | A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.  |
| Employer Normal Cost        | The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.   |
| Experience study            | A periodic review and analysis of the actual experience of the Fund that may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified based on recommendations from the Actuary.   |
| Funded ratio                | The ratio of the Actuarial Value of Assets (AVA) to the Actuarial Accrued Liability (AAL). Plans sometimes also calculate a fair value funded ratio, using the Fair Value of Assets (FVA), rather than the AVA.   |
| GASB 67 and GASB 68         | Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68. These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems themselves.  |
| Investment return           | The rate of earnings of the Fund from its investments, including interest, dividends and capital gain and loss adjustments, computed as a percentage of the average value of the fund. For actuarial purposes, the investment return often reflects a smoothing of the capital gains and losses to avoid significant swings in the value of assets from one year to the next.   |
| Net Pension Liability (NPL) | The Net Pension Liability is equal to the Total Pension Liability minus the Plan Fiduciary Net Position.  |
| Normal Cost                 | The portion of the Actuarial Present Value of Future Benefits and expenses, if applicable, allocated to a valuation year by the Actuarial Cost Method. Any payment with respect to an Unfunded Actuarial Accrued Liability is not part of the Normal Cost (see Amortization Payment). For pension plan benefits that are provided in part by employee contributions, Normal Cost refers to the total of member contributions and employer Normal Cost unless otherwise specifically stated. |
| Open amortization period    | An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. If the initial period is set as 30 years, the same 30-year period is used in each future year in determining the Amortization Period.   |



# Appendix A: Definition of Pension Terms

| Term   | Definition  |
|--|---|
| Plan Fiduciary Net Position                    | Fair value of assets.   |
| Service costs                                  | The portions of the actuarial present value of projected benefit payments that are attributed to valuation years.   |
| Total Pension Liability (TPL)                  | The actuarial accrued liability under the entry age normal cost method and based on the blended discount rate as described in GASB 67 and 68.   |
| Unfunded Actuarial Accrued<br>Liability (UAAL) | The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative, in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus or an Overfunded Actuarial Accrued Liability. |
| Valuation date or actuarial valuation date     | The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Benefits is determined. The expected benefits to be paid in the future are discounted to this date.  |